Supplementary Documents to the Agenda for Ordinary Council meeting on 10th July 2013

Chair's report – Overview and Scrutiny Committee (Item 7 – Page 41) Chair's report – Licensing Committee (Item 7 – Page 41) Background information to Cllr Kendall's Motion (Item 13 - Page 75) Background information to Cllr Lloyd's Motion (Item 15 - Page 79)

Ordinary Council meeting 10.7.2013

Report to the Council

Committee: Licensing

Chair: Councillor McCheyne

A successful public meeting about the Night Time Economy (NTE), was held on 10th June. This was used to inform residents about new licensing powers such as late night levies and early morning restriction orders and their suitability for adoption in the Borough. The Police, as partners in controlling the late night economy, advised that there has been a 37% reduction in reported alcohol related crime in the Town over the last 2 years. Both residents and representatives of the licensing trade present at the meeting made useful suggestions to improve the night time economy. Collaboration between key stakeholders including the community safety partnership, Police, traders, town link radio, street scene and CCTV is underway to consider ways of reducing the negative effects of a strong vibrant night time economy. An initial scoping meeting between Lead Member, Officers and the Police was held on 28th June. Progress in respect of managing the NTE will be reported to the next Licensing Committee in September.

We continue to promote the Taxi trade as a safe and vetted form of transportation and particularly in relation to vulnerable persons, children and lone females. We work with the Taxi trade both generally and through the quarterly Taxi Trade Consultative Group (TTCG) with the universal aim of promoting a safe and reliable Taxi and Private Hire service for both residents and visitors to the Borough.

Part of the process of licensing a driver is to ensure that they are a 'fit and proper' person and this involves various checks on the background of the driver, medical fitness and knowledge of the area. With regard to the knowledge tests, the Council is in the final stages of moving to a computerised testing system. This will involve the applicant taking a supervised electronic multiple choice test, which will have the benefit of removing any discretion or perceived bias by being universally consistent on all occasions.

Generally under the Council's New Ways of Working programme and in accordance with requirements of the EU Services Directive, we are moving towards a system of online applications. These are currently in the process of being rolled out and should be fully available by the end of the year.

Ordinary Council meeting 10.7.2013

Report to the Council

Committee: Overview & Scrutiny

Chair: Councillor Chilvers

Annual Work Programme

In light of the new governance arrangements, the Centre for Public Scrutiny has been supporting officers and lead Members in considering the Committee's workplan to provide effective scrutiny of the Council's services.

A workshop with members had been held which had identified a long list of possible matters to be considered by the Council. The members also agreed that the 'PICKET' scoring process should be used to prioritise the work programme.

Training on general Overview & Scrutiny matters, processes and best practice has been delivered to 10 members so far. Training will also shortly be delivered to Crs. Chilvers, Coe and Morrissey as "mentors" for Task & Finish Groups.

At the Overview & Scrutiny Committee on the 18th June a number of items were agreed for consideration by the Committee for the coming year as set out below.

Task & Finish Groups will be in place for the following items. The most pressing of these are the first two listed and Cllrs Davies and Reed have agreed to lead these groups respectively and feed back at the September meeting.

- Localisation of Council Tax
- Approach to Grants
- Customer Access
- Grounds Maintenance
- Consultation process on parking
- Member/Officer communications

And the committee will also be considering the following matters

- The proposals for the 2014/15 Budget
- Staff morale
- The work of the Community Safety Partnership in 2013/14
- Performance Indicators

Future reports for Performance Indicators will include benchmarking information where appropriate for members consideration. Members also agreed a recommendation be put to the Strategy and Policy Board that an update be provided by the Working Groups to the Overview & Scrutiny Committee and that a Ward member be included in the Working Groups

In addition the O&S Committee will be operating an 18 month rolling programme and items currently for 2014/15 include

- Housing Repairs and Maintenance Review
- Use of Assets

An additional Overview & Scrutiny meeting has been added for February 2014 in order that the rolling work programme does not stop for six months as it would have done with just four meetings.

All members of the council are reminded that they are able to submit items for consideration as Overview & Scrutiny matters for the rolling programme. The closing date for submission is two weeks before the meeting. Suggestions will not be taken at the meeting unless arising directly from the debate.

Ordinary Council Meeting on 10th July 2013

Item 13 NOTICE OF MOTION – NIGHT TIME PARKING CHARGES

AGENDA PAGE 75

BACKGROUND INFORMATION

Supplied by Councillor Kendall

The background to my motion is as follows:

- 1. Residents paying parking charges during the day are having to pay as much as £10 for 6 hours parking where as those parking at night pay nothing.
- 2. Many businesses that operate during the day feel that their customers a re subsidising Brentwood's night time economy and getting nothing in return.
- 3. Any revenue raised from night time parking charges used to help the Council manage the Night Time Economy.
- 4. The Council is looking for new sources of revenue to help maintain front line services and this measure will help to achieve that objective.
- 5. Public support for the measure was recently expressed by some residents attending the Night Time Economy meeting on 10th June.

Ordinary Council Meeting on 10th July 2013

Item 13 NOTICE OF MOTION – RIGHT TO RECORD PROCEEDINGS

PAGE 79

BACKGROUND INFORMATION

Supplied by Councillor Lloyd

The background to my motion is as set out in the documents attached

- 1. Communities and Local Government letter dated 23rd February 2011
- 2. Policy document published 23rd February 2011
- 3. DCLG Guidance report



To All Council Leaders cc Monitoring Officers

Bob Neill MP Parliamentary Under Secretary of State

Department for Communities and Local Government Eland House Bressenden Place London SW1E 5DU

Tel: 0303 444 3430 Fax: 0303 444 3986 E-Mail: bob.neill@communities.gsi.gov.uk

www.communities.gov.uk

23 February 2011

Dear Colleague,

Access to Meetings

As part of the Government's transparency drive I want to highlight the importance of your council giving citizens the opportunity to access and experience their local democracy using modern communication methods. It is essential to a healthy democracy that citizens everywhere are able to feel that their council welcomes them to observe local decision-making and through modern media tools keep others informed as to what their council is doing. The mainstream media also needs to be free to provide stronger local accountability by being able to film and record in meetings without obstruction.

Councils are now faced with important budget decisions affecting the day to day lives of people living and working in their communities. Council meetings have long been open to interested members of the public and recognised journalists, and with the growth of online film, social media and hyper-local online news they should equally be open to 'Citizen Journalists' and filming by mainstream media. Bloggers, tweeters, residents with their own websites and users of Facebook and YouTube are increasingly a part of the modern world, blurring the lines between professional journalists and the public.

There are recent stories about people being ejected from council meetings for blogging, tweeting or filming. This potentially is at odds with the fundamentals of democracy and I want to encourage all councils to take a welcoming approach to those who want to bring local news stories to a wider audience. The public should rightly expect that elected representatives who have put themselves up for public office be prepared for their decisions to be as transparent as possible and welcome a direct line of communication to their electorate. I do hope that you and your colleagues will do your utmost to maximise the transparency and openness of your council.

I do recognise that there are obligations on whoever is filming or publishing information – be it the council itself or a citizen or mainstream journalist – under the Data Protection Act 1998. But I do not see these obligations as preventing access for journalism. Nor are there grounds for any council

seeking to obstruct a citizen or other journalist from processing information. The Information Commissioner's Office has told us that:

[•] In the absence of any other legal barrier to comment, publication, expression and so on, the Act in and of itself would not prevent such processing of information.

In the majority of cases the citizen blogging about how they see the democratic process working is unlikely to breach the data protection principles.

In the context of photographing or filming meetings, whilst genuine concerns about being filmed should not be dismissed, the nature of the activity being filmed – elected representatives acting in the public sphere – should weigh heavily against personal objections'.

Moreover there are within the Act itself exemptions from the data protection principles which might apply in the circumstances of the citizen journalist. The first exemption relates to processing of information for journalistic purposes (section 32), the second for the processing of information for domestic purposes (section 36).

In short transparency and openness should be the underlying principle behind everything councils do and in this digital age it is right that we modernise our approach to public access, recognising the contribution to transparency and democratic debate that social media and similar tools can make.

I copy this letter to your monitoring officer given their responsibility for advising on your council's procedures and decision-making arrangements.

BOB NEILL MP

Citizen journalists and bloggers should be let in to public council meetings

Organisation:Department for Communities and Local GovernmentPublished:23 February 2011Policy:Making local councils more transparent and accountable to local peopleMinister:The Rt Hon Eric Pickles MP

Local Government Secretary Eric Pickles urges councils to let citizen journalists and bloggers in to council meetings.

Councils should open up their public meetings to local news bloggers and routinely allow online filming of public discussions as part of increasing their transparency, Eric Pickles said today (23 February 2011).

To ensure all parts of the modern-day media are able to scrutinise local government, Mr Pickles believes councils should also open up public meetings to the 'citizen journalist' as well as the mainstream media, especially as important budget decisions are being made. Local Government Minister Bob Neill has written to all councils urging greater openness and calling on them to adopt a modern day approach so that credible community or 'hyperlocal' bloggers and online broadcasters get the same routine access to council meetings as the traditional accredited media have.

The letter sent today reminds councils that local authority meetings are already open to the general public, which raises concerns about why in some cases bloggers and press have been barred.

For example Tameside Council has accredited professional journalists to report from meetings using Twitter. The decision means local bloggers, the public and even councillors are not permitted to tweet because they are not considered members of the press.

Eric Pickles said:

"50 years ago, Margaret Thatcher changed the law to make councils open their meetings to the press and public. This principle of openness needs to be updated for the 21st Century. More and more local news comes from bloggers or citizen journalists telling us what is happening at their local council.

"Many councils are internet-savvy and stream meetings online, but some don't seem to have caught up with the times and are refusing to let bloggers or hyper-local news sites in. With local authorities in the process of setting next year's budget this is more important than ever.

"Opening the door to new media costs nothing and will help improve public scrutiny. The greater powers and freedoms that we are giving local councils must be accompanied by stronger local accountability.

"We are in the digital age and this analogue interpretation of the press access rules is holding back a new wave of local scrutiny, accountability and armchair auditors." The letter also reassured councils that giving greater access will not contradict data protection law requirements following concerns over personal information. In the majority of cases the citizen blogging about how they see the democratic process working is unlikely to breach the data protection principles.

Chris Taggart, of Openly Local, which has long championed the need to open council business up to public scrutiny, added:

"In a world where hi-definition video cameras are under £100 and hyperlocal bloggers are doing some of the best council reporting in the country, it is crazy that councils are prohibiting members of the public from videoing, tweeting and live-blogging their meetings.

"Councils need to genuinely engage their communities and giving wider access to their meetings through these technologies is one way they can do this."



Your council's cabinet – going to its meetings, seeing how it works

A guide for local people

June 2013 Department for Communities and Local Government

© Crown copyright, 2013

Copyright in the typographical arrangement rests with the Crown.

You may re-use this information (not including logos) free of charge in any format or medium, under the terms of the Open Government Licence. To view this licence, <u>www.nationalarchives.gov.uk/doc/open-government-licence/</u> or write to the Information Policy Team, The National Archives, Kew, London TW9 4DU, or email: <u>psi@nationalarchives.gsi.gov.uk</u>.

This document/publication is also available on our website at www.gov.uk/dclg

If you have any enquiries regarding this document/publication, email <u>contactus@communities.gov.uk</u> or write to us at:

Department for Communities and Local Government Eland House Bressenden Place London SW1E 5DU Telephone: 030 3444 0000

For all our latest news and updates follow us on Twitter: <u>https://twitter.com/CommunitiesUK</u>

June 2013

ISBN: 978-1-4098-3904-0

Contents

About this guide	4
The national rules	4
Going to meetings of your council's executive	5
Available information about executive decisions	7
Your rights of access to meetings and information	12
Annex A – Descriptions of Exempt Information	13

Your council's cabinet – going to its meetings, seeing how it works

About this guide

This Guide¹ gives practical information about the public attending meetings of a council's executive (i.e. the council's cabinet – its main decision making body – consisting of an elected mayor or leader and a number of councillors) and obtaining council documents. This Guide is designed to help the public know when they can attend such meetings and what documents and information are available to them, now that there are new national rules² to make councils more transparent and accountable to their local communities. It should also help councillors and officers to comply with these rules which are based on a presumption in favour of openness.

The national rules

Why are there new national rules?

The Government believes that the earlier rules³ made by the last government did not provide maximum transparency because an executive was only required to hold meetings in public in certain limited circumstances. A cabinet could largely choose which of its meetings should be held in public thus hindering effective local accountability and scrutiny. The new rules have been produced to address this by introducing greater transparency and openness into meetings of the executive (i.e. the council's cabinet), its committees and subcommittees. The new rules have also strengthened the rights of local authority councillors to access information about items to be discussed at a public or private meeting.

Who do these rules help?

These rules help any members of the public who want to know about the work of a council's executive. The national rules also help members of any council with an executive governance arrangement⁴ to know what their executive is doing.

¹ The Guide should not be taken as providing any definitive interpretation of the statutory requirements on councils, members, officers, or of the public's rights: those wishing to address such issues should seek their own legal advice.

² <u>The new rules are in The Local Authorities (Executive Arrangements) (Meetings and Access to Information)</u> (England) Regulations 2012 (S.I. 2012/2089) ("the Regulations").

³ Local Authorities (Executive Arrangements) (Access to Information) (England) Regulations 2000 (S.I.2000/3272).

⁴ This means a district, unitary, county or London local authority that has a leader and cabinet or mayor, and cabinet governance arrangement.

Who can make an executive decision in my council?

The rules⁵ of your council define who can make a decision. The decision maker can be the executive, its committees and sub-committees, joint committees, joint sub-committees, individual councillors, and officers who have delegated responsibility from the executive to make executive decisions.

Going to meetings of your council's executive

Can a council executive choose to meet in private?

No. All meetings of an executive including meetings of its committees or sub-committees must be open to the public, except in limited defined circumstances where the national rules require or allow the meeting to be closed to the public.

When do the national rules say that a meeting must be closed to the public?

The rules require a meeting to be closed to the public in two circumstances:

- If the presence of the public is likely to result in the council breaching a legal obligation to third parties about the keeping of confidential information; or
- a lawful power is used to exclude the public in order to maintain orderly conduct or prevent misbehaviour at a meeting.

What is confidential information?

Confidential information⁶ means:

- information provided to the council by a Government department on terms which forbid the disclosure of the information to the public; and
- information which is prohibited from being disclosed by any enactment or by a court order.

Do the national rules allow a meeting to be closed in any other circumstances?

Yes. A meeting can also be closed to the public where the executive so decides (by passing a resolution) because exempt information would otherwise be likely to be disclosed. It is open to the executive, if it chooses, to consider in public matters involving exempt information.

⁵ Each council has its own rules for doing business - its constitution and standing orders- which must be in line with any national rules

⁶ Regulation 2 of the Regulations.

What is exempt information?

The descriptions of exempt information are set out in the Schedule 12A to the Local Government Act 1972. The descriptions are listed at **Annex A** of this Guide.

Can I film the meeting?

Council meetings are public meetings. Elected representatives and council officers acting in the public sphere should expect to be held to account for their comments and votes in such meetings. The rules require councils to provide reasonable facilities for any member of the public to report on meetings. Councils should thus allow the filming of councillors and officers at meetings that are open to the public.

The Data Protection Act does not prohibit such overt filming of public meetings. Councils may reasonably ask for the filming to be undertaken in such a way that it is not disruptive or distracting to the good order and conduct of the meeting. As a courtesy, attendees should be informed at the start of the meeting that it is being filmed; we recommend that those wanting to film liaise with council staff before the start of the meeting.

The council should consider adopting a policy on the filming of members of the public speaking at a meeting, such as allowing those who actively object to being filmed not to be filmed, without undermining the broader transparency of the meeting.

Will I be able to tweet or blog council meetings?

Similarly under the new rules there can be social media reporting of meetings. Thus bloggers, tweeters, facebook and YouTube users, and individuals with their own website, should be able to report meetings. You should ask your council for details of the facilities they are providing for citizen journalists.

How will I know about a public meeting?

Your council must give the public a notice of the meeting at least five clear days before it takes place. The details of the meeting must be published on your local authority's website and at its offices. Any background papers must also be published with the agenda. No item can be considered if the item is not available for inspection by the public with five clear days notice.

Where an item is added to the agenda within five clear days before the meeting is scheduled to take place, a revised agenda, public report and background papers must be published as soon as the item is added to the agenda. In some circumstances, the whole or part of a report may not be available for public inspection because it contains either confidential or exempt information. In this case, the report should bear the phrase 'not for publication' and state that it contains confidential information or set out the description of the exempt information.

In addition, councils must provide a copy of the agenda, public reports and other relevant papers to a member of the public or a person representing a newspaper upon payment of postage or copying charge.

Can I be asked to leave the meeting?

Yes. As a member of the public you can be asked to leave the meeting so that the executive, its committees or sub-committees can discuss matters in private, but only in the limited circumstances where the national rules allow this.

Will I know if it is proposed to hold a meeting in private?

Prior to holding a private meeting, your council must have published on its website and at its offices at least 28 clear days notice of its intention to consider a matter in private and the reasons for the private meeting. This is to ensure that members of the public have reasonable opportunity to make representations as to why the proposed private meeting should not be held in private.

At least five clear days before the meeting, your council must confirm its intention to go ahead with the private meeting through another notice on its website and at its offices. This second notice has to include details of any representations received and the council's response to them.

Can a private meeting be held if 28 days notice is not given to the public?

A private meeting can only be held without 28 days notice after the agreement of the Chairman of the Overview and Scrutiny Committee has been obtained that the meeting is urgent and cannot reasonably be delayed. In the absence of the Overview and Scrutiny Committee Chairman, the permission of the Council Chairman (or, in their absence, the Vice Chairman) must be obtained. If this agreement is granted the council must publish a notice about why the meeting is urgent and cannot be deferred. This notice must be available at its offices and on their website. If agreement is not given then the meeting must either be held in public, or the council must comply with the 28 day notice requirements.

Can I attend an executive's pre-briefing meeting with local authority officers?

No. The rules apply only to when councillors meet as a decision making body to exercise their statutory executive responsibilities. The rules do not apply to political groups' meetings or to informal briefing meetings for councillors.

Available information about executive decisions

What happens if I am not at the meeting, how will I know of any decisions made?

The fact that you are unable to attend a public meeting of your council executive, its committees or sub-committees does not mean you cannot find out about the executive decisions⁷ made. The national rules require such decisions to be recorded. A written

⁷ <u>An "executive decision" means a decision made or to be made by a decision maker in connection with the discharge of a function which is the responsibility of the executive of a local authority.</u>

statement must be produced, which reflects the decision along with the following information:

- details of the decision and the date it was made;
- reasons for the decision;
- any other options considered and why those options were rejected;
- details of any conflict of interest of an executive member of the decision-making body; and
- a note of dispensation granted by the Head of Paid Service in respect of any declared conflict of interest.

You can then inspect these records and any reports considered at the meeting at your council's offices and on the council's website.

Apart from information about meetings, are there other means of knowing about decisions likely to be made by a decision maker?

Yes. The new national rules require a council to publish its intention to make a key decision⁸ in a document at least 28 clear days prior to when the decision is intended to be made. The notice has to include details of the individual or executive body who will make the decision, the matter that is subject to a decision, other documents to be considered, and where these other documents are available. This notice document must be available at the council's offices and on the website before the decision is made.

This allows you to have sufficient knowledge in advance of those decisions that will be of genuine concern to you and your local communities.

Can a key decision be made without giving the 28 days notice?

Yes, provided the following requirements are met:-

- the relevant Overview and Scrutiny Committee Chairman is informed in advance and in writing (or all the members of the Overview and Scrutiny Committee) about what the decision is concerning;
- a notice about the key decision to be made is made available for inspection at the council's offices and published on the website; and
- 5 clear days elapse following the day a notice is published about the key decision to be made.

^{8 &}lt;u>"key decision" means an executive decision which, is likely</u>

⁽a) to result in the relevant local authority incurring expenditure which is, or the making of savings which are, significant having regard to the local authority's budget for the service or function to which the decision relates; or

⁽b) to be significant in terms of its effects on communities living or working in an area comprising two or more wards or electoral divisions in the area of the relevant local authority.

If there is a case of special urgency, for example an urgent decision on a negotiation, expenditure or contract, the decision must only be made if the agreement of the Overview and Scrutiny Committee Chairman is received. In the absence of the Overview and Scrutiny Committee Chairman, the permission of the Council Chairman (or in their absence the Vice Chairman) must be obtained. If agreement is given, a notice explaining why the decision is urgent and cannot reasonably be deferred, must be published and should be available at the council's offices and on its website as soon as reasonably practicable.

Can 28 days notice of a key decision also provide 28 days notice required for a private meeting?

It is up to your council to decide whether the 28 day key decision document should contain the details required for a private meeting notice. Where there is an intention to make a key decision at a private meeting, your council must comply fully with all the national rules.

Can my council make key decisions and not follow the national rules?

No. Councils must comply with all the national rules. Should a decision be made without applying the key decision rules because the council thinks that the decision is not a key decision, but subsequently the Overview and Scrutiny Committee decides the decision is a key decision, the executive may be asked to submit a report⁹ to the full council.

Can an individual member of a council's executive, or an officer, take decisions on matters that are the executive's responsibility?

Yes, where the council's rules allow this.

What record has to be made of such a decision by a member or officer?

When a member or officer takes a decision on matters that are the responsibility of the council's executive, this must be recorded in writing. The form of the written record is for the council to decide, but the following should be included:

- details of the decision and the date it was made;
- reasons for the decision;
- any other options considered and why those options were rejected;
- details of any conflict of interest declared by any executive member consulted in relation to the decision; and
- a note of dispensation granted in respect of any declared conflict of interest.

⁹ The report must include details of:

⁽¹⁾ the decision and the reasons for the decision;

⁽²⁾ the individual executive member or officer by whom the decision was made; and

⁽³⁾ if the executive of the relevant local authority are of the opinion that the decision was not a key decision, the reasons for that opinion.

Are all decisions made by councils' officers to be so recorded?

No. The requirement to record decisions extends only to "executive decisions". Executive decisions can sometimes be defined in your council's rules. Decisions which are taken by officers under specific delegations from a meeting of their council's executive are clearly executive decisions. However, many administrative and operational decisions officers take on how they go about their day to day work will be delegated within the council's rules and are not in this "executive decisions" category; as such they do not need to be recorded. Such decisions might include the following examples:

- decisions to allocate social carers to particular individuals, or for example, provide walking aids;
- decisions to allocate a social housing unit to an applicant or to send someone to carry out repairs;
- decisions to give business relief to individual traders;
- decisions to review the benefit claims of an individual applicant;
- decisions to allocate market stalls to individual traders;
- a decision to instruct certain staff within the council to appear in court in connection with proceedings relating environmental issues.

Where officers have been empowered to act on behalf of their council's executive, examples of decisions that should be recorded could include:

- decisions about awarding contracts above specified individual/total values;
- decisions to exercise powers of Compulsory Purchase;
- decisions on disposal of and/or provision of allotment land and green spaces;
- decision to purchase new ICT systems;
- the opening hours of local libraries;
- the holding of car boot sales/markets on council-owned land;
- the operating hours of off-street car parks;
- a decision to close a school;
- a decision to carry out major road works.

This is not intended to be an exhaustive list, rather a series of examples to illustrate that, in the interests of maximum transparency, the new regulations require more than just key decisions to be recorded.

Ultimately it is for local decision makers to decide what information should be recorded on the basis of the national rules.

Can I see the records of executive decisions?

Yes. You can see records of any executive decision, made by the executive, its committee or sub-committee or individual councillors or officers along with any report considered and other background papers. They have to be available for inspection at your council's offices and on its website as soon as is reasonably practicable after the decisions are made.

Can I ask for a copy of any records of executive decisions?

Yes. You can ask for a copy of any documents relating executive decisions and your council should supply the information once you have paid for the postage, copying or any other necessary charge for transmission which will be determined by your council.

What are the rights of councillors to access meeting documents?

As a councillor, you can inspect any document that contains material to be discussed at least 5 days before a public meeting is held. In case of a private meeting or decision made by an individual executive member or officer, you can inspect the document within 24 hours of the conclusion of the meeting or the decision being made.

In addition, if you are a member of an overview and scrutiny committee, you can ask for any document that contains business transacted at a meeting of the executive, its committees or sub-committees or officer of the authority. The executive must provide the document within 10 days after it (the executive) receives the request. In an instance where the executive cannot release the whole or part of the document, the executive must provide you with a written explanation.

What other rights do councillors have to inspect documents of their councils?

In addition to the rights conferred on councillors by these Regulations in relation to executive decision making, councillors also have statutory rights to inspect documents of the council and its committees under Part 5A of the Local Government Act 1972. Councillors may also request information held by their council under the Freedom of Information Act 2000 (or the Environmental Information Regulations 2004 in relation to environmental information). Councillors may have rights under the common law to inspect such documents held by their council as are reasonably necessary for them to perform their duties.

What happens if documents relating to executive decisions are not made public?

It is a criminal offence if, without a reasonable excuse, a person who has in his or her custody a document¹⁰, which the national rules require to be made available to the public, refuses to supply the whole or part of the document or intentionally obstructs any other person/s from disclosing such a document.

If a person is found guilty of such a criminal offence, he/she can be fined up to £200.

¹⁰ A document can be the agenda and connected reports for public meetings, documents relating to executive decisions made by an individual member or officer, or any other background papers.

Your rights of access to meetings and information

Are there other rights I can exercise?

Yes. You can inspect a council's detailed financial accounts, ledgers and records. The Accounts and Audit Regulations 2011 cover checking not just the accounts, but also "all books, deeds, contracts, bills, vouchers and receipts related to them". More information on this right is available at: <u>https://www.gov.uk/government/policies/making-local-councils-more-transparent-and-accountable-to-local-people/supporting-pages/peoples-rights-to-see-council-accounts</u>

You can see your council's spending transactions valued over £500, senior salaries, organisational charts, contracts and the location of public land and assets. This information is among the minimum datasets that your council should publish in accordance with the Code of Recommended Practice for Local Authorities on Data Transparency. You can obtain further information on this from: <u>https://www.gov.uk/government/publications/local-authority-data-transparency-code</u>

Also, you have the right to request information held by your council by submitting Freedom of Information Act requests to your council (a similar regime exists in relation to environmental information under the Environmental Information Regulations 2004). Information on Freedom of Information Act is available on the Information Commissioner's Office website at: <u>http://ico.org.uk/</u>

You have certain rights to re-use for your own purposes documents held by the council under the Re-use of Public Sector Information Regulations 2005. These Regulations provide that any request for re-use must be in writing, and where possible and appropriate the council must make the document concerned available for re-use by electronic means. More information is available at:

http://www.legislation.gov.uk/uksi/2005/1515/introduction/made

Where can I find the legislation relating to access to council's executive meetings and information?

The relevant legislation relating to access to information regarding decisions made by council executives, and their committees/subcommittees and joint committees is Part 1A of the Local Government Act 2000 – see sections 9G and 9GA. It was inserted as a result of amendments made by the Localism Act 2011 and the relevant provisions are available at the following link:

http://www.legislation.gov.uk/ukpga/2011/20/schedule/2/part/1

The detailed provisions are contained in the secondary legislation made under the 2000 Act, that is the Local Authorities (Executive Arrangements) (Meetings and Access to Information) (England) Regulations 2012 which can be found at:

http://www.legislation.gov.uk/uksi/2012/2089/contents/made

Annex A – Descriptions of Exempt Information

The exempt information set out at Schedule 12A to the Local Government Act 1972 Act is as follows:

- 1. Information relating to any individual.
- 2. Information which is likely to reveal the identity of an individual.
- 3. Information relating to the financial or business affairs of any particular person (including the authority holding that information).
- 4. Information relating to any consultations or negotiations, or contemplated consultations or negotiations, in connection with any labour relations matter arising between the authority or a Minister of the Crown and employees of, or office holders under, the authority.
- 5. Information in respect of which a claim to legal professional privilege could be maintained in legal proceedings.
- 6. Information which reveals that the authority proposes
 - a. to give under any enactment a notice under or by virtue of which requirements are imposed on a person; or
 - b. to make an order or direction under any enactment.
- 7. Information relating to any action taken or to be taken in connection with the prevention, investigation or prosecution of crime.

The qualifications to the list of exempt information are as follows:

A. Information falling within number 3 above is not exempt information by virtue of that paragraph if it is required to be registered under--

the Companies Acts as defined in section 2 of the Companies Act 2006; the Friendly Societies Act 1974;

the Friendly Societies Act 1992;

the Co-operative and Community Benefit Societies and Credit Unions Acts 1965 to 1978;

the Building Societies Act 1986; or

- [(f) the Charities Act 2011.
- **B**. Information is not exempt information if it relates to proposed development for which the local planning authority may grant itself planning permission pursuant to regulation 3 of the Town and Country Planning General Regulations 1992.
- C. Information which—

falls within any of numbers 1 to 7 above; and is not prevented from being exempt by virtue of number A or B above,

is exempt information if, and so long as, in all the circumstances of the case, the public interest in maintaining the exemption outweighs the public interest in disclosing the information.