#### Dear Sir/Madam

You are hereby respectfully summoned to attend the Annual Meeting of the Council of the Borough of Brentwood to be held in the Council Chamber, Town Hall, Brentwood, on **WEDNESDAY**, **14TH MAY 2008 at 7 pm** to consider the following business.

#### Yours faithfully

Chief Executive

#### **AGENDA**

- 1. Apologies for Absence.
- 2. Mayor's Announcements and Presentations (if any).
- \*3. Election of Mayor: To elect a Mayor of the Borough for the year 2008/2009 to hold office until his or her successor becomes entitled to act as Mayor.
- \*4 Appointment of Deputy Mayor: To appoint a Deputy Mayor of the Borough for the year 2008/2009 to hold office until immediately after the election of the Mayor of the Borough at the Annual Meeting of the Council in 2009.

- 5. Brentwood Borough Council Elections 1.5.2008: To note the results of the elections (see Appendix 1).
- 6. Political Groups on the Council: To note receipt of Notices served on him by Members under the provisions of the Local Government (Committees and Political Groups) Regulations 1990.
- 7. Leader of the Council: To designate a "Leader of the Council". It is the Council's usual practice that the Leader of the majority political group on the Council shall be designated "Leader of the Council".

The Council is also invited to designate a "Deputy Leader of the Council".

- 8. Appointment of Policy Board, Executive Panels and Committees.
  - (a) To review and determine the allocation of seats in accordance with the provisions of Section 15 of the Local Government and Housing Act 1989 and The Local Government (Committees and Political Groups) Regulations 1990 and to determine how many voting Members each shall consist of. A report has been circulated separately.
  - (b) To consider changes to the operation of the Standards Committee.
  - (c) To appoint the Policy Board, Executive Panels and Committees for the ensuing year of the Council.
  - (d) To receive the wishes of each Group about who is to be appointed to the seats allocated to them (Appendix 2).
- \*9. Standing Groups and Boards: To appoint for the ensuing year.
- \*10. Appointment of Chairman and Vice-Chairman of the Policy Board, Executive Panels, Committees and Standing Groups Boards etc. from those appointed to them.
- 11. Members' Allowances 2008/2009: Members are invited to consider the report which has been circulated separately.
- 12. Standards in Local Government and the Council's Standards Committee: Members are invited to consider the attached report.
- 13. Memorials or Petitions: Presentation of Memorials or Petitions (if any) by a Member in accordance with Standing Order No. 18.
- 14. Questions: To answer questions (if any) pursuant to Standing Order No. 9, of which previous Notice has been given to the Chief Executive.
- 15. Day and Hour of Meetings: To fix the day and hour of meetings of the Council, the Policy Board, Executive Panels and Committees for the ensuring year. (A draft Calendar of Meetings is contained in Appendix 3 for consideration).

- \*16. Appointment of Representatives on Outside Organisations: The Council is asked to make the appointments to the various Outside Organisations to be circulated separately.
- 17. Notices of Motion: To consider Notices of Motion of which notice has been given to the Chief Executive pursuant to Standing Order No. 6.
- 18. Any items which the Mayor of the Borough decides are urgent. (In respect of any items raised containing 'exempt information' or 'confidential information', the Council may decide to exclude the public by passing the appropriate Resolution).

To the Mayor and Members of Brentwood Borough Council

(\*Details of nominations, suggested allocation of seats and Group wishes, are contained in Appendix 2)

Town Hall Brentwood, Essex

6<sup>th</sup> May 2008

#### **BRENTWOOD BOROUGH COUNCIL**

#### **ANNUAL COUNCIL MEETING**

#### <u>14<sup>TH</sup> MAY 2008</u>

#### **LIST OF APPENDICES AND REPORTS**

Item No.	Appendix No.	<u>Subject</u>
5	1	Brentwood Borough Elections
3, 4, 8, 9 & 10	2	List of Nominations
6		Political Groups on the Council (to follow)
8(a)		Review of the Allocation of Seats to the Political Groups on the Council
8(b)		Standards in Local Government and the Council's Standards Committee
11		Members' Allowances 2008/2009
15	3	Draft Calendar of Meetings
16	4	Appointment of Representations on Outside Organisations (to follow)
	5	Background Documents

## BRENTWOOD BOROUGH COUNCIL BOROUGH COUNCIL ELECTION

Date : 1st May 2008

BOROUGH WARD		Candidates	Description	Votes C	Votes Cast		
Brentwood North		Gareth Paul Barrett	The Labour Party Candidate	142			
Electorate Seats	4405 1	Ross Adam Carter	Liberal Democrat	911	Elected		
Ballot Papers 1929 Mark Peter Reed % Poll 43.79		Mark Peter Reed	The Conservative Party Candidate	865			
Brentwood South		Gabriella Clarke	Liberal Democrat	227			
Electorate Seats	4015 1	Michael David Golding	The Conservative Party Candidate	832	Elected		
Ballot Papers % Poll	1693 42.17	Julie Morrissey	The Labour Party Candidate	627			
Brentwood West		Nigel John Clarke	Liberal Democrat	769			
Electorate Seats	4417 1	Joan Edith Holmes	The Conservative Party Candidate	933	Elected		
Ballot Papers % Poll	1782 40.34	Peter John Mayo	The Labour Party Candidate	75			
Brizes & Doddingl	nurst	Jackie Anslow	Liberal Democrat	449			
Electorate Seats	4552 1	Yvonne Jeanette Maguire	UK Independence Party	201			
Ballot Papers % Poll	1777 39.04	Sheila Ruth Maxey	The Labour Party Candidate	67			
70 1 011	37.04	Roger John McCheyne	The Conservative Party Candidate	1057	Elected		
Hutton Central		Robert George Gow	The Labour Party Candidate	76			
Electorate Seats	2811 1	Jean Alma McGinley	The Conservative Party Candidate	902	Elected		
Ballot Papers % Poll	1133 40.31	Christine Janie Seymour	Liberal Democrat	154			
Hutton North		Charles Reginald Bisson	The Labour Party Candidate	145			
Electorate Seats	3064 1	Shirley Rose Howe	Liberal Democrat	181			
Ballot Papers % Poll	1135 37.04	Louise Jane Monnickendam	The Conservative Party Candidate	805	Elected		
Hutton South		Richard Joseph Enever	The Labour Party Candidate	76			
Electorate Seats	3012 1	Frank Kenny	The Conservative Party Candidate	894	Elected		
Ballot Papers % Poll	1143 37.95	Deborah Louise Wood	Liberal Democrat	170			
Ingatestone, Fryei Mountnessing	rning &	Janette Pauline Gulleford	UK Independence Party	230			
	4/07	Bobbie Hall	Liberal Democrat	279			
Electorate Seats	4627 1	Anthony Robert Sleep	The Conservative Party Candidate	1308	Elected		
Ballot Papers % Poll	1962 42.40	Jane Elizabeth Winter	The Labour Party Candidate	135			
Pilgrims Hatch		Val Adams	The Conservative Party Candidate	675			
Electorate Seats	4495 1	David John Kendall	Liberal Democrat	1057	Elected		
Ballot Papers % Poll	1803 40.11	Michele Anne Wigram	The Labour Party Candidate	66			

## BRENTWOOD BOROUGH COUNCIL BOROUGH COUNCIL ELECTION

Date : 1st May 2008

BOROUGH WARD		Candidates	Description	Votes Cast	
Shenfield		Margaret Rose Brehaut	The Conservative Party Candidate	1303	Elected
Electorate Seats	4129 1	Trevor Keith Ellis	Liberal Democrat	269	
Ballot Papers % Poll	1681 40.71	Kees Maxey	The Labour Party Candidate	104	
Tipps Cross		Michael James Aspinell	Liberal Democrat	93	
Electorate Seats	2946 1	Roger Charles Keeble	Independent	651	Elected
Ballot Papers % Poll	1408 47.79	Owen Frederick Clark Rosindell	The Conservative Party Candidate	631	
		Paul Skingley	The Labour Party Candidate	30	
Warley		Nina Rose Cutbush	Liberal Democrat	759	
Electorate Seats	4316 1	Richard Dobson Margrave	The Labour Party Candidate	43	
Ballot Papers % Poll	1909 44.23	David Wesley Tee	The Conservative Party Candidate	1099	Elected

# BRENTWOOD BOROUGH COUNCIL REPORT OF THE CHIEF EXECUTIVE TO THE ANNUAL COUNCIL MEETING 14TH MAY 2008

#### **ITEM 8(a)**

## REVIEW OF THE ALLOCATION OF SEATS TO THE POLITICAL GROUPS ON THE COUNCIL

R	URPOSE OF EPORT ORPORATE BJECTIVES	To review and adopt the allocation of seats to the political groups on the Council and appoint the Policy Board, Executive Panels and Committees for the ensuing year.  Open, Responsive and Accountable Government Core value - "The Council is committed to enhancing local democracy, by ensuring that decision-making
		structures are effective, clear and transparent"
IN	IPLICATIONS	
•	Legal	The relevant legal provisions are contained in the Local Government and Housing Act 1989.
•	Finance	There are no additional financial implications.
•	Staff	There are none.
•	Risk Management	The Council is obliged to review the allocation of seats to the political groups at the meeting of Annual Council or as soon as possible hereafter.
•	Asset Management	There are no additional asset management implications.
•	Health & Safety	There are no additional health and safety implications.
•	Diversity	There are no diversity implications.
	CTION EQUIRED	To review and approve the allocation of seats to the political groups on the Council and appoint the membership of the Policy Board, Executive Panels and Committees for the ensuing year.

This report reviews the allocation of seats to the Political Groups on the Council.

Section 15 of the Local Government and Housing Act 1989, places a duty on the Council to review the allocation of seats to the political groups at the meeting of Annual Council or as soon as possible thereafter.

Attached to this report is a political balance proposal for the allocation of seats to the political groups. Members will note that it is proposed to leave

the Staff Appointments Committee and the Staff Appeals Committee to be appointed as and when required. With regard to the Standards Committee, this falls outside the Political Balance requirements. Members will recall that the Licensing/Appeals Committee was adjusted to meet the requirements of the Licensing Act 2003 to provide a pool of Members any three of which sitting together can form a Sub-Committee.

Set out below is the allocation of seats to the political groups on the Council which has been revised to take into account the results of the Borough Council Elections held on 1.5.2008 The minimum number of Members to constitute a political group is two.

#### Calculation of the Overall Entitlement

For the purpose of this report reference to Committees and Sub-Committees applies to the Policy Board and Executive Panels under the Council's political management arrangements.

The new calculation of the total entitlement of seats to each political group is based on the total number of seats on all the Committees and Sub-Committees (if any) being divided by the total membership of the Council and then multiplying that figure by the number of group members. The calculation is as follows:

96 ÷ 37 x 28	=	72	Conservative
96 ÷ 37 x 6	=	16	Liberal Democrat
96 ÷ 37 x 2	=	5	Labour
96 ÷ 37 X 1	=	3	Independent

#### Calculation of Seats on Committees

Committees with a membership of 15:

	Conservative	Liberal	Labour	Independent
		<u>Democrat</u>		
Planning	12 (11.25)	2 (2.49)	1 (0.78)	0
Development Control	, ,	,	, ,	
Licensing/Appeals	12(11.25)	2 (2.49)	0	1(0.46)

#### Committees with a membership of 11:

	Conservative	<u>Liberal</u>	Labour	<u>Independent</u>
		<u>Democrat</u>		
Policy Board/Audit,	8 (8.25)	2 (1.83)	1 (0.57)	0
Overview and Scrutiny	, ,		, ,	
Panel/Health and				
Housing Panel/				
Highways Panel				

Leisure, Sport and	8(8.25)	2(1.83)	0	1(0.34)
Culture Panel/				
Environmental Panel				

The total entitlement figure is affected by the 'majority requirement', the effect of which is to ensure that the majority of seats on Committees etc. are allocated to the majority group on the Council. Therefore in allocating seats between the political groups there can be some variance with the total entitlement figure.

The Council is required to consider the 'majority requirement' etc. as far as practicable. This allows for the variations in the number of members of groups on certain committees.

#### Summary

Members are invited to review and adopt the allocation of seats to political groups on the Council and appoint the Policy Board, Executive Panels and Committees for the ensuing year, the revised Terms of Reference for including the Environment Panel and the Highways Panel.

#### **DECIDED**:

#### **REVISED POLITICAL BALANCE PROPOSAL 2008/2009**

Committees	Membership	Conservative	Liberal Democrat	Labour	Independent
Policy Board	11	8	2	1	
Audit, Overview and Scrutiny	11	8	2	1	
Leisure, Sport and Culture Panel	11	8	2		1
Health and Housing Panel	11	8	2	1	
Environmental Panel	11	8	2		1
Highways Panel	11	8	2	1	
Planning Development Control	15	12	2	1	
Licensing/Appeals*	15	12	2		1
	96	72	16	5	3

**Total Entitlement:** 
$$96 \div 37x \ 28 = 72 \ (72.65)$$
 Conservative

 $96 \div 37 \times 6 = 16 (15.57)$  Liberal Democrat

 $96 \div 37 \times 2 = 5 (5.18)$  Labour

 $96 \div 37 \times 1 = 3 (2.59)$  Independent

- Note: 1. Standards Committee is outside Political Balance Requirements
  - 2. Staff Appeals and Staff Appointments Committee are to be appointed as and when required.
  - \*3. In order to meet the requirements of the liquor licensing legislation which came into effect in 2006, the Licensing Appeals Committee provides a pool of Members.

## 6. THE POLICY BOARD EXECUTIVE PANELS AND COMMITTEES OF THE COUNCIL

#### STATEMENT AND DESCRIPTION

Currently under Section 101 of the Local Government Act 1972, the Council appoints three 'Policy Committees' and two 'Regulatory Committees' for the discharge of the functions of the Council.

The five 'Policy Committees' are the Policy Board and four 'Executive Panels' namely the Environment Panel (Waste), Health & Housing Panel, Highways Panel and Leisure, Sport & Culture Panel.

Councillors are appointed to the Policy Board, Executive Panels and Committees at the Annual Meeting.

The membership of the Policy Board and Executive Panels is limited to 11 Members or such other number as may be determined at the Annual Meeting of the Council.

There are two regulatory Committees dealing with Planning Development Control and Licensing/Appeals. The membership of the Planning Development Control Committee is fifteen Members. The membership of the Licensing/Appeals Committee membership is fifteen Members. Any three Members sitting together can form a Sub-Committee to determine matters falling within the responsibility of the Licensing/Appeals Committee.

The numbers of Members of these Committees may be varied at the Annual Meeting of the Council.

The Policy Board, Executive Panels and Committees are politically balanced, i.e. the membership is in proportion to the seats on the Council held by each political group.

The Full Council and the Policy Board provide the overall strategic focus for the Authority.

This ensures that only the Policy Board (and where necessary the Full Council) is involved in the determination of policy across all functions and services. This provides an effective separation of policy and implementation roles and enables a clearer and sustained central focus on the central policy function.

Once policy has been established by the Policy Board/Council it is for the other Panels and Committees to ensure that agreed policy is implemented and other relevant decisions are made in accordance with the policy laid down centrally. The Policy Board and Executive Panels have full authority to act within their terms of reference and to incur expenditure within approved budgets, except for those matters which are reserved to the Full Council.

The Policy Board and Executive Panels have the ability to make 'inyear' adjustments to any Plan or Strategy which has been adopted by the Council.

Meetings of the Policy Board and Executive Panels are conducted in accordance with the procedures contained in the Council's Standing Orders for the Regulation of the Proceedings and Business of the Council or such other procedures as may be adopted by the Council. A copy of the current Standing Orders are attached as an appendix to this document, together with the Delegation to Committees.

#### **POLICY BOARD**

Only the Policy Board (and where necessary the Full Council) determine policy across all functions and services. This provides the effective separation of policy and implementation roles, and enables a clearer and sustained central focus on the central policy function.

#### **Section A - Management and Review**

- To guide the Council in the formulation of its corporate plan of objectives and priorities and for that purpose to recommend to the Council such forward programmes and other steps as may be necessary to achieve those objectives, either in whole or in part. For that purpose to consider the broad social, environmental and economic needs of the community and matters of comprehensive significance to the area including the contents of Structure Plans and Local Plans.
- Without prejudice to the duties and responsibilities of the Executive Panels and Committees to review the effectiveness of all of the Council's work and standards and the levels of service provided. To identify the need for new services and to keep under review the necessity for existing services.
- 3. To report to the Council upon new policies or changes in policies.
- 4. To determine issues surrounding the interpretation of corporate policies leading to their overall implementation.
- 5. To ensure that the organisation and management processes of the Council are designed to make the most effective contribution to the achievement of the Council's objectives. To keep them

under review in the light of changing circumstances, making recommendations as necessary for change in either the political management or departmental structure, or the distribution of functions and responsibilities.

- 6. To co-ordinate the capital projects of Executive Panels and Committees and from time to time to recommend to the Council the capital programme.
- 7. Regularly to review progress in the planning and execution of capital projects and to recommend any necessary variation of the capital programme as the result of such regular review.
- 8. To progress actions arising from the Crime & Disorder Reduction Strategy which are within the remit of the Board.
- 9. To consider issues, give guidance and co-ordinate the Council's approach to the Comprehensive performance Assessment and Best Value regimes.

#### **Section B - Finance and Income**

- 1. To be responsible for the overall financial control of the Council's affairs within approved estimates.
- 2. To recommend to the Council estimates of annual income and expenditure (and where necessary supplementary estimates) for approval.
- 3. Local Government Finance Act 1988, Local Government and Housing Act 1989, Local Government Finance Act 1992 and other Council Tax regulations, rating and valuation legislation and including recommendations on the Council Tax base, Council Tax levels, the extent to which if any S.35 of the 1992 Act shall apply, and amounts to be calculated in accordance with the 1992 Act, rents for Council dwellings, garages, car spaces and car ports, and borrowing limits.
- 4. Local Government and Housing Act 1989 Determinations under Part IV of the Act.
- 5. Capital Finance issues under the Local Authorities (Capital Finance and Accounts) (England) Regulations 2003.

#### Section C - Council and General Administration

1. To advise on and recommend to the Council any amendments to the Council's Standing Orders, Standing Orders (contracts) and Financial Regulations.

- 2. To advise and recommend to the Council the promotion of or opposition to proposed legislation.
- 3. To advise and recommend to the Council proposals relating to status of the Borough and/or variation of boundaries of electoral divisions, wards and polling districts and all other electoral matters.
- 4. Byelaws, in respect of any matters not within the terms of reference of any other Panel or Committee.

#### **Section D - General Purposes**

- 1. Supervision of collection of all income, granting of remissions and writing off of debts as irrecoverable.
- 2. Insurance and negotiations of claims by or against the Council.
- 3. Appointment of representatives on outside organisations during the Council year.
- 4. All legal matters including the institution of or defence of legal proceedings not falling within the terms of reference of any Executive Panel or Committee.
- 5. The promotion of positive public relations and publicity.
- 6. Matters not within the control of any other Executive Panel or Committee unless or until such matters are referred to an Executive Panel or Committee by the Council.

#### **Section E - Economic Development**

To consider and propose matters concerning the promotion of economic development throughout the Borough and the interface with countywide or regional economic development initiatives.

Generally to maintain a special interest in employment promotion.

#### **Section F - Planning Policies and Forward Planning**

- 1. To review, consider and propose planning policies, and related advice, including the preparation of the Brentwood Borough Local Plan, the Local Development Scheme and the content of Structure Plans and neighbouring authorities Local Plans.
- 2. To consider and recommend the Council's response to consultation by Essex County Council, Government Departments and outside organisations/bodies on planning policy matters.

## Section G - Brentwood Town Centre / Brentwood Borough Shopping Centres

- 1. To consider matters relating to Council schemes/projects within the general framework of the Council's policies and to submit recommendations outside such policies.
- 2. To consider and determine matters relating to the promotion, maintenance and enhancement of the vitality and viability of shopping centres within the Borough.

#### **Section H - Proposed Major Developments**

Without prejudice to subsequent consideration by the Planning Development Control Committee, to consider and make comments on proposed major developments, and where appropriate to consider and make recommendations on developments with policy implications within the Borough.

#### Section I - Land

- 1. The acquisition of land in advance of requirements for the benefit, improvement or development of the Borough.
- 2. Disposal of land (including by lease) surplus to the requirements of any Executive Panel or Committee.
- 3. Appropriation of land surplus to the requirements of an Executive Panel or Committee.
- 4. Management of land and buildings not within the control of any Executive Panel or Committee.
- 5. Temporary Markets under Sec. 37 of the Local Government (Miscellaneous Provisions) Act 1982

#### **Section J - Personnel**

- 1. Staff establishment and general policy relating to appointment, rates of pay, conditions of employment, training, welfare and health and safety of all Council staff and employees. (Appeals against dismissal are considered and decided by the Staff Appeals Committee.)
- 2. Provision and overall control of general office accommodation.
- 3. Car allowances and car purchase loans.
- 4. Negotiations with Trade Unions and Staff Forums.

#### **Section K - Contracts, Equipment and Services**

To consider the specification and supervision requirements of contracts relating to works to the Town Hall and other public buildings under the control of the Council not being within the purview of an Executive Panel or Committee.

To consider the Council's requirements for equipment and services.

#### **Section L - Health and Safety**

To promote, maintain and monitor health safety and welfare of all Council staff.

#### Section M - Audit and Performance Review

To review the effectiveness of the Council's operations and service provision.

#### Section N – Community Safety

To encourage and support the development of community safety and crime and disorder reduction initiatives including the maintenance and development of the Council's CCTV system.

#### **HEALTH AND HOUSING PANEL**

#### **Section A - Housing**

- Those statutory duties and functions of the Council as set out in statute law and any other such matters that are considered necessary and appropriate from time to time to deal with the Council's strategic responsibilities towards the public, voluntary and private housing sectors, including the following:-
- (a) Statutory action including duties derived from Housing Acts, Rent Acts, and Landlord and Tenant Acts.
- (b) Assessment of future requirements to meet housing needs in the Borough and submission of proposals to secure adequate reservation of sites to meet demand.
- (c) Advice and assistance to homeless persons.
- (d) Pursuing the Council's Housing Strategy and house building programme, including:-
  - (i) Promoting partnership schemes with housing associations, building societies and groups, together with building firms.
  - (ii) Optimising co-operation with other housing agencies and consortia.
  - (iii) Design and types of new Council dwellings and other related buildings and the layout of housing sites.

- (iv) Proposals for the provision of housing by housing associations and housing societies.
- (v) The monitoring of other local authority estates in the Borough.
- (vi) The monitoring of private rented accommodation in the Borough including:-
  - leasehold and sheltered dwellings
  - houses in multiple occupation
  - hostels
  - caravan sites
- (e) Promoting the regulation, control and environmental improvement of all Council housing land.
- (f) Promoting the regulation and control of all Council garages, hardstandings (including hardstandings in front gardens), shops and commercial premises, (including property required for development and used temporarily for housing purposes).
- (g) Monitoring and overseeing rent collection and arrears recovery including the power, in cases which it deems appropriate, to authorise the writing off as irrecoverable arrears of former tenants where recovery is not possible or inappropriate.
- (h) Promotion of housing advice and consultation with tenants (including Brentwood Housing Handbook).
- (i) Repair, maintenance and improvement of Council owned dwellings, garages, hardstandings, shops and commercial premises.
- (j) Adaptations/aid for disabled Council tenants.
- (k) Monitoring housing waiting lists and the allocation of tenancies.
- (I) Monitoring the Council's register of lodgings.
- (m) Administering the Council's under-occupation allowances scheme.
- (n) Monitoring support lending arrangements with building societies.
- (o) Promoting the Council's shared ownership scheme.
- (p) Pursuing the sale of Council houses.
- (q) Monitoring the administration of housing benefits.
- (r) Facilitating the renovation and adaptation of houses by grant (including grants for the provision of separate water supplies) and, in appropriate cases, by improvement loans, and the provision of advice and guidance through a "staying put" agency.
- (s) Abatement of overcrowding.
- (t) Enforcing the provision of basic amenities (inside water closet etc.) in houses.
- (u) Enforcing the provision of amenities, adequate space and means of escape in case of fire, in houses in multiple occupation.
- (v) Enforcement of the repair of unfit or defective houses.
- (w) Facilitating the demolition or closure of unfit houses.
- (x) Promoting and pursuing Brentwood emergency communication scheme.

#### Section B - Food

- 1. The Control of conditions for the production, storage, distribution, preparation and sale of food and the issue of such licences and registrations as are appropriate.
- 2. Action relating to unsound food and investigation of complaints relating to unsatisfactory conditions of food including food sampling and testing.
- 3. The promotion and operation of food hygiene training courses.

#### Section C - Communicable Disease

- 1. The investigation and control of cases of infectious and communicable disease and food poisoning.
- 2. The disinfection and disinfestation of premises, clothing and furniture.

#### **Section D - Pests**

- 1. Advice concerning the treatment of pests on domestic and commercial premises.
- 2. The treatment of domestic premises against rats, mice and insects of public health significance.
- 3. The disinfection and disinfestations of verminous premises, clothing and persons.

#### **Section E - Health and Safety**

- The enforcement of provisions relating to and safe and healthy conditions in places of work, together with the investigation of accidents and the prevention of hazards to the public in or from such places that are the enforcement responsibility of the local authority.
- 2. The supervision and enforcement on matters relating to asbestos and other hazardous substances where enforcement is the Council's responsibility.
- 3. The promotion and operation of training courses in health and safety matters.

#### **Section F - Home and General and Consumer Protection**

The promotion of home and garden safety and such other matters relating to the safety, health and welfare of the general public not

covered by other legislation and to exercise an overview on consumer protection issues and to co-operate with other bodies to further strengthen awareness and good practices within the Borough.

#### Section G - Community Liaison, Promotional Events and Activities

To promote seminars, events, activities, schemes, campaigns and exhibitions in order to advise, assist, educate or inform the general public or specific groups on matters relating to environmental care and protection, public health and general health safety and welfare and to otherwise liaise and support activity with voluntary services and other outside agencies for the benefit of the community.

#### **Section H - Gypsies**

- 1. To consider proposals in relation to the provision of a site(s) for gypsy travellers and to make recommendations thereon.
- 2. To authorise appropriate action to deal with unauthorised encampments.

#### **Section I - Health Authority Liaison and Co-ordination**

To pursue continued involvement with the Health Authority, the consultative procedures on all issues relating to the Borough and its residents and to consider representations which should, from time to time, be submitted to protect the interests of the Health Service for the area generally.

#### **Section J - Care in the Community**

To consider how the Council can develop an enabling role which recognises the need for caring in the community including liaison with and support and co-ordination of voluntary organisations and other agencies with the objective of matching resources to needs.

#### Section K - Crime & Disorder Strategy

To progress actions arising from the Crime & Disorder Strategy which are within the remit of the Panel.

#### **HIGHWAYS PANEL**

#### **Section A - Highways**

 To determine local highways projects and initiatives to be progressed under the ECC Highways Localism Initiative and to oversee and identify priorities for planned maintenance for local roads and footpaths in Brentwood.

- 2. Pursuant to (1) above, to make decisions on local highway related work, including traffic orders, on street parking controls, grass cutting, crossings, traffic lights, signs and lines, Speed Indication Devices (SIDs) and local improvement projects such as junction improvements, road widening and other minor capital works.
- 3. To co-ordinate public consultation and engagement mechanisms to inform priorities and decision making under the Highways Localism Initiative.
- 4. To monitor performance of contractors commissioned by ECC to implement local highways projects under the Highways Localism Initiative.
- 5. To co-ordinate the activities of the local Highway Rangers and dovetail their operations with the Borough Council's Streetcare teams.
- 6. To contribute towards the development of ECC's annual Highways Capital Budget.

#### **Section B - Borough Council Technical Services Functions**

- 1. Provision of off-street car parks.
- 2. Maintenance of Highways under Section 42 Highways Act 1980.
- 3. Highways Act 1980, Section 134(5a) (Prosecution of offences relating to ploughing up).
- 4. Footway lighting.
- 5. Public Utilities Street Works Act 1950, Section 30 and Highways Act 1980, Section 147a, 179 and 312 (Works in streets, construction under streets and control of roadside sales).
- 6. Environmental Improvement Schemes affecting highway land.
- 7. Environmental Protection Act 1990 Part 2 (Waste Disposal Regulation) and Part 4 (Litter etc. including control of Shopping Trolleys).
- 8. Parking Enforcement (On and Off-Street)

#### **Section C - Agency Functions**

- 1. Highways.
- 2. Road Maintenance.
- 3. Street Lighting.
- 4. Private Street Works.
- 5. Highways Act 1980, Section 230 (urgent repairs to private streets).
- 6. Estate road development.
- 7. Traffic management.
- 8. On-street parking including Parking Enforcement.

#### **Section D - Passenger Transport Services**

- 1. To review from time to time public passenger transport services and make representations thereon.
- 2. To consider proposed alterations in services or charges by public passenger transport undertakings and decide on behalf of the Council whether representations shall be made thereon.

#### **Section E - Road Safety**

To provide road user training and publicity in accordance with the agency agreement with ECC.

#### LEISURE, SPORT AND CULTURE PANEL

#### Section A - Leisure and Cultural Services

- 1. To consider and co-ordinate the Council's leisure and cultural initiatives including:-
  - (a) The Brentwood Centre and Shenfield Sports Centre.
  - (b) Management of indoor sports facilities.
  - (c) Golf course supervision and regulation.
  - (d) Capital grants to sports organisations.
  - (e) Leases of sports grounds or playing fields to local sports clubs.
  - (f) Provision and management of allotments.
- 2. Promotion and encouragement of Arts development and other Heritage initiatives within the Borough including liaison with but not exclusively.
  - (a) Brentwood Theatre Trust
  - (b) Arts Council
  - (c) Town Twinning Associations
  - (d) Essex Youth Orchestra
  - (e) Local schools and colleges
  - (f) Brentwood Cathedral
- 3. To co-ordinate the Council's activities in preparing for the 2012 Olympic Games.
- 4. To promote the development of Brentwood's heritage and culture, including specific schemes such as the heritage plaque scheme.
- 5. To encourage and support the development of museums in the Borough.
- 6. To promote and encourage support community arts events.
- 7. Capital grants to arts organisations.
- 8. To receive and consider reports relating to youth matters.
- 9. Play leadership and play areas.
- Management of Old House, Hutton Parish Hall, Hutton Poplars Pavilion, Poplars Hall, Keys Hall, Bishops Hall Park Community Buildings, Tipps Cross Remembrance Hall.
- 11. Tourism and Town Twinning arrangements.
- 12. Making of grants to local voluntary organisations and other bodies for the benefit of the local community.

13. To progress capital projects e.g. Merrymeade House and Duchess of Kent building refurbishments within the overall strategic policy of the Council as interpreted by the Policy Board upon the financial limits set by the Council through the capital programme.

#### **Section B - Countryside & Environment**

- 1. To assist in the provision of facilities designed to enhance the public enjoyment of amenities within the countryside and in particular within country parks.
- 2. To develop public awareness of conservation and allied issues and to promote an educational role through exhibitions and liaison with schools, colleges, etc.
- To operate and monitor the Brentwood Countryside Management service and generally to encourage improvements in countryside management.
- 4. Wildlife and Countryside Act 1981, Part I.
- 5. Provision and management of public open spaces, Country Parks and playing fields including management Committees.
- 6. To assist in the provision of facilities to enhance the public enjoyment of amenities within public open spaces, Country parks and playing fields.

#### **Section C - Crime & Disorder Strategy**

To progress actions arising from the Crime & Disorder Strategy which are within the remit of the Panel.

#### **ENVIRONMENTAL PANEL**

#### **Section A - Environmental Responsibilities**

To approve, authorise and implement those works or actions, promotional campaigns and the like from time to time agreed for the general improvement of the physical environment such as the following matters:-

- 1. To promote and pursue schemes of tree planting, and reafforestation.
- 2. To enhance the environment through a programme of planting and other landscaping schemes.

- 3. To promote schemes for the improvement of derelict areas of land.
- 4. To promote a system of grant aiding the repair and maintenance of listed buildings.
- 5. To promote the enhancement and improvement of designated conservation areas.

#### **Section B - Water**

Take all such steps as are considered appropriate for monitoring the wholesomeness and sufficiency of water as supplied or available to the consumer, including the purity of water used in the preparation of food, private well water supplies and in swimming pools used by the public.

#### **Section C - Pollution**

- The creation and supervision of smoke control areas. The control of chimney heights, of emission of smoke from chimneys and of smoke from bonfires (domestic, commercial, agricultural or industrial).
- 2. Monitoring the emission of sulphur dioxide and other gases in the air and such other chemical emission or deposit as may pose a risk to health or the environment, including radioactive materials.
- 4. Monitoring and control of actual or suspected contamination of soil.
- 5. Environmental Protection Act 1990 -

Part 1 (Integrated Pollution Control)
Part 3 (Statutory Nuisances and Clean Air)
Part 5 (Radio-Active Material)

Section 143 - Public Register of possible contaminated land Sections 149 to 151 (incl.) (Control of Dogs) Section 152 (Burning of Straw and Stubble etc.)

#### **Section D - Noise**

- Domestic, commercial, industrial, construction and other noise complaints, and the prevention and abatement of any nuisance arising therefrom.
- 2. The consideration of the creation of noise abatement zones.

#### Section E - Cemeteries and Burial Grounds

Disposal of the dead including provision and maintenance of cemeteries and supervision of exhumations

#### **Section F - Nuisances**

- 1. To have regard to dust, fume and smell emissions from industrial, agricultural, commercial and domestic premises and take appropriate action to abate.
- 2. Private drainage, cesspools, sewage treatment plants, polluted ponds, pools and watercourses and determine what action to take.
- 3. The keeping of animals, birds and other creatures.
- 4. The operation of the dog warden scheme and such other matters relating to the seizure, detention and destruction of stray dogs.

#### Section G - Community Liaison, Promotional Events and Activities

To promote seminars, events, activities, schemes, campaigns and exhibitions in order to advise, assist, educate or inform the general public or specific groups on matters relating to environmental care and protection and to otherwise liaise and support activity with voluntary services and other outside agencies for the benefit of the community.

#### **Section H - Borough Council Technical Services Functions**

- Collection of refuse.
- 2. Control of Council's depots, vehicles and plant.
- 3. Road Traffic Act 1988, section 45 testing stations.
- 4. Road Traffic Regulation Act 1984, sections 99 to 103 removal of vehicles from highways.
- 5. Refuse Disposal (Amenity) Act 1978.
- 6. National Parks and Access to the Countryside Act 1949 section 57(3) (Prosecution of offences of displaying on footpath notices deterring public use).
- 7. Cesspool emptying.
- 8. Public conveniences.
- 9. Residual sewerage services.

- 10. Land drainage.
- 11. Sewerage.

#### **Section I - Crime & Disorder Strategy**

To progress actions arising from the Crime & Disorder Strategy which may be referred to the Panel for consideration.

#### PLANNING DEVELOPMENT CONTROL COMMITTEE

The Planning Development Control Committee discharges the following functions:-

#### Planning Applications and Development Control

- (a) Town and Country Planning Act 1990 and any related legislation including:-
  - (i) determination of planning applications
  - (ii) enforcement of planning control
  - (i) waste land notices, purchase notices, etc.
- (b) Listed Buildings and Conservation Areas Act 1990
  - (i) determination of applications for Listed Buildings and Conservation Area consent.
  - (ii) enforcement of Listed Building and Conservation Area legislation.
- (c) To consider and determine the Council's comments where appropriate on major development outside the Borough when consulted by other Local Planning Authorities.

#### **LICENSING/APPEALS COMMITTEE**

The Licensing/Appeals Committee discharges the following functions:-

#### Section A - Licensing and Trading

- 1. The enforcement of trading requirements relating to the sale of goods and opening hours of shops and other premises and the issue of licences, consents and/or the registration, as appropriate, of the following:-
  - (i) Street trading.
  - (ii) Cinemas and places of public and private entertainment.
  - (iii) Sex establishments.
  - (iv) Pet shops, riding establishments, boarding kennels, catteries, zoos, dangerous wild animals.
  - (v) Hawkers and street traders.
  - (vi) Ear piercers, tattooists, hairdressers and places of special treatment.
  - (vii) Hackney carriages and private hire vehicles, driver and vehicle test inspections.
  - (viii) Game dealers, upholsterers, pawnbrokers and theatrical employers.
  - (ix) Lotteries, street and house to house collections, betting and gaming (including supervision of)
  - (x) Camping and caravan sites and the supervision of and enforcement of conditions thereat.
- 2. To progress actions arising from the Crime & Disorder Strategy which may be referred to it for consideration.
- 3. Any other matters relating to licensing which may be referred to it for consideration.
- 4. To hear and decide appeals against the making of Tree Preservation Orders.

#### **Section B - Liquor Licensing**

1. Except in relation to the Statement of Licensing Policy to discharge all functions conferred upon the Council as a licensing authority under the Licensing Act 2003, including

responsibility for licensing the sale and supply of alcohol, the provision of regulated entertainment and late night refreshment.

2. Any other licensing issues referred to the Council by legislation.

# BRENTWOOD BOROUGH COUNCIL REPORT OF THE CHIEF EXECUTIVE TO THE ANNUAL COUNCIL MEETING 14TH MAY 2008

#### **ITEM 8(b)**

## STANDARDS IN LOCAL GOVERNMENT AND THE COUNCIL'S STANDARDS COMMITTEE

_	RPOSE OF PORT	To consider the implications of the Local Government and Public Involvement in Health Act 2007 to Standards in Local Government and the Council's Standards Committee		
CORPORATE OBJECTIVES		Open, Responsive and Accountable Government Core Value - "The Council will ensure that its decision-making structures are effective, clear and transparent"		
IMP	LICATIONS			
•	Legal	The relevant legislation is Part 10 of the Local Government and Public Involvement in Health Act 2007.		
•	Finance	There are no financial implications.		
•	Staff	There are no staff implications.		
•	Risk Management	Failure to implement the recommendations in the report will result in non-compliance with the revised regulations.		
•	Asset Management	There are no asset management implications.		
•	Health & Safety	There are no health and safety implications.		
•	Diversity	There are no diversity implications.		
ACTION REQUIRED		To consider the recommendations made in the report.		

#### 1. BACKGROUND

Part 10 of the Local Government and Public Involvement in Health Act 2007 brought in significant changes to the procedure of dealing with complaints about the conduct of elected Members – in summary, the main changes were:

- Local Assessment of all complaints rather than referral to the Standards Board for England
- Standards Committees must be chaired by an Independent Member
- Standards Committees may enter into working relationships with other Standards Committees
- Standards Committees will report periodically to the Standards Board
- The Standards Board becomes a strategic regulator. This role is to provide supervision, support and guidance for local authorities and to ensure a degree of consistency in the application of the code

#### 2. LOCAL ASSESSMENT

Of these changes the most significant is the local assessment of complaints. In the first instance, complaints will be made to the local Standards Committee who will have to decide on whether to:

- Refer complaints to the Monitoring Officer;
- Refer complaints to the Standards Board for England;
- Decide that no further action be taken.

In addition to asking for an investigation, Standards Committees will also be able to resolve cases by alternative means such as mediation or training. In cases where a Standards Committee considers that the sanctions available to it are insufficient, cases will be able to be referred to the Adjudication Panel for England.

The Act provides the right to request a review so that the complainant can ask for a review if the Committee decides to take no action.

#### 3. THE STANDARDS COMMITTEE (ENGLAND) REGULATIONS 2008

At last, on 17<sup>th</sup> April, the Regulations were laid before Parliament. These Regulations, and hence the new system, will come into force on 8<sup>th</sup> May 2008.

These Regulations set out the details of how the new framework will operate. The key changes are:

- Standards Committees will be required to establish a Referrals Sub-Committee which will have the responsibility for the initial assessment of the allegations and determining whether a particular allegation should be investigated. The Committee will also be required to establish a Review Sub-Committee which will have responsibility for considering any request from the complainant to review a decision of the Referrals Sub-Committee not to investigate a particular allegation.
- Standards Sub-Committees must be composed of at least 25% Independent Members and must actually be chaired by an Independent Member; and

 The maximum sanction available to Standards Committees is increased from three months to six months suspension or partial suspension.

#### 4. ESTABLISHING THE NEW STANDARDS COMMITTEE

In effect, the Standards Committee will need to establish three Sub-Committees i.e.

- A Referrals Sub-Committee
- A Review Sub-Committee
- A Hearing Sub-Committee

Each Sub-Committee must actually be chaired by an Independent Member and there must be three Members of the Sub-Committee present for the duration of the meeting, including at least one Member of the Borough Council and at least one Parish Member where the allegation relates to a Parish Councillor.

Whilst these Sub-Committees are established by the Standards Committee, clearly the Annual Council must provide sufficient Members for the Sub-Committee to be able to comply with the Regulations. The Regulations specifically state that the members of the Referrals Sub-Committee for a particular matter cannot overlap with that of the Review Sub-Committee when the latter considers the same matter. The Regulations are silent on the issue of any overlap with a Hearing Sub-Committee but there is concern that any such overlap will give rise to an unacceptable perception of bias.

In these circumstances, it is recommended that the new Standards Committee comprises 12 Members: 6 Borough Councillors, 3 Independent Members and 3 Parish Councillors. This will enable each Sub-Committee to have at least 3 Members with flexibility to ensure cover in the event of conflicts of interest, holidays or sickness.

One other important point to note at this stage concerning the Referrals Sub-Committee and the Review Sub-Committee is that the Act provides that allegations considered at these meetings will amount to "exempt information" such that the Sub-Committee will be allowed to exclude press and public for the duration of the meeting. It is also likely that the Member, the subject of the complaint will also be excluded as having a personal and prejudicial interest.

#### 5. TERMS OF REFERENCE OF STANDARDS COMMITTEE

Clearly it would be beneficial for the Council to amend the Standards Committee's Terms of Reference in the light of these significant changes. To this end, it is recommended that he following terms of reference for the Standards Committee are adopted:

1. To carry out an assessment and determination of any allegation made against Borough or Parish Council Councillors in accordance with the Standards Committee (England) Regulations 2008, any such subsequent regulations made by the Secretary of State and any guidance on such

assessments and determinations received from the Standards Board for England.

- 2. To establish and maintain 3 Sub-Committees, each with their own terms of reference, namely:
  - A Referrals Sub-Committee
  - A Review Sub-Committee
  - A Hearing Sub-Committee
    - 1. To promote and maintain the high ethical standards of conduct by the Members and co-opted Members of the Council.
    - 2. To assist Members and co-opted Members of the Council to observe the Council's Code of Conduct.
    - 3. To advise the Council on adoption or revision of a Code of Conduct.
    - 4. To monitor the operation of the Council's Code of Conduct.
    - 5. To advise, train or arrange training for Members and co-opted Members on matters relating to the Council's Code of Conduct.
    - 6. To undertake the same functions detailed under 3 to 7 above in relation to Parish Councils within the Borough.
    - 7. To give consideration to issues of conduct in public life as they relate to Members and co-opted Members of the Council in the light of relevant regulations made by the Secretary of State and such advice and guidance as may be issued by the Standards Board of England.
    - 8. To advise the Council on protocols covering the conduct of the Council's business and activities.
    - 9. To consider and advise on matters relating to conduct as may be requested by the Council.

#### 6. GUIDANCE FROM THE STANDARDS BOARD FOR ENGLAND

The Standards Board will be issuing guidance on the new local assessment framework, covering the role and make-up of Standards Committees, local assessment and how it will operate, local investigations, local determinations, and monitoring and audit arrangements. Once received, this guidance will be presented to the Standards Committee for consideration.

#### **RECOMMENDATIONS**

- To increase the number of Members on the Standards Committee from 8 to 2 comprising 6 Borough Councillors, 3 Independent Members and 3 Parish Councillors.
- 2. Subject to the Council approving recommendation 1 above, to:

- a. Recruit a further Independent (non-Councillor) Member in accordance with the procedure set out in Regulation 5 of The Standards Committee (England) Regulations 2008 (by way of advertisement)
- b. Request the Brentwood Association of Local Councils to nominate the third Parish Representative to sit on the Standards Committee.
- 3. To amend the Standards Committee Terms of Reference in accordance with that set out at 5 above and to make any necessary amendments to the Constitution accordingly.

#### **DECIDED**:

#### **APPENDIX 2**

#### **BRENTWOOD BOROUGH COUNCIL**

**ANNUAL MEETING** 

<u>2008</u>

**LIST OF NOMINATIONS** 

#### Agenda

#### Item:

#### 3. **ELECTION OF MAYOR**

Proposed: Cr Payne

#### 4. <u>APPOINTMENT OF DEPUTY MAYOR</u>

Proposed: Cr Sleep

### 8. <u>APPOINTMENT OF POLICY BOARD, EXECUTIVE PANELS AND COMMITTEES:</u>

**Policy Board** 

Membership 11 (Con 8, LD 2, Lab 1)

**Conservative:** 

Crs Baker, Kenny, Lewis, Mrs McGinley, Miss Monnickendam, Parker, Quirk and Mrs Sheehan.

Substitute Members: Crs Mrs Holmes, Tee

Liberal Democrat:

Crs Ms Chilvers, Kendall

Substitute Members: Cr Carter

Labour:

Cr Le-Surf.

Substitute Member: Cr Minns

Leisure, Sport and Culture Panel

Membership 11 (Con 8, LD 2, Independent 1)

Conservative:

Crs Baker, Ms Golding, Mrs Holmes, Hossack, Lloyd, Mrs Pound, Mrs Sheehan and Sparling.

Substitute Members: Crs Mrs Brehaut, Mrs Henwood

**Liberal Democrat:** 

Crs B Aspinell, Kendall

Substitute Members: Cr M Aspinell

Independent: Cr Keeble

#### Health & Housing Panel

Membership 11 (Con 8, LD 2, Lab 1)

#### Conservative:

Crs Mrs Brehaut, Golding, Harrison, Mrs Henwood, McCheyne, Parker, Mrs Pound and Tee

Substitute Members: Crs Mrs Coe, Mrs Monnickendam

### <u>Liberal Democrat:</u> Crs Carter, Straw

Substitute Members: Cr Ms Chilvers

#### Labour:

Cr Le-Surf

Substitute Member: Cr Minns

#### Highways Panel

Membership 11 (Con 8, LD 2, Lab 1)

#### Conservative:

Crs Ms Golding, Mrs Holmes, MacLellan, McCheyne, Mrs McGinley, Miss Monnickendam, Mrs Monnickendam and Sleep

Substitute Members: Crs Lee, Mrs Sheehan

<u>Liberal Democrat:</u> Crs: Ms Chilvers, Kendall

Substitute Members: Cr B Aspinell

<u>Labour:</u> Cr Le-Surf

Substitute Member: Cr Minns

#### **Environmental Panel**

Membership 11 (Con 8, LD 2, Independent 1)

#### Conservative:

Crs Mrs Coe, Golding, Hossack, Lloyd, MacLellan, Mrs Monnickendam, Quirk and Sparling

Substitute Members: Crs Parker and Mrs Pound

#### **Liberal Democrat:**

Crs Carter, Kendall

Substitute Members: Cr Ms Chilvers

#### Independent:

Cr Keeble

#### Audit, Overview & Scrutiny Committee

Membership 11 (Con 8, LD 2, Lab 1)

#### Conservative:

Crs Braid, Mrs Brehaut, Mrs Hones, Lloyd, MacLellan, McCheyne, Mrs Sheehan and Sparling.

#### Liberal Democrat:

Crs B Aspinell, Straw

#### Labour:

Cr Minns

#### Planning Development Control Committee

Membership 15 (Con 12, LD 2, Lab 1)

#### Conservative:

Crs Braid, Mrs Brehaut, Mrs Coe, Golding, Ms Golding, Harrison, Mrs Hones, Kenny, Lloyd, Parker, Payne and Mrs Pound

Substitute Members: Crs Mrs Sheehan, Sleep

#### Liberal Democrat:

Crs Carter, Ms Chilvers

Substitute Members: Cr Straw

#### Labour:

Cr Minns

Substitute Member: Cr Le-Surf

#### Licensing/Appeals Committee

Membership 15 (Con 12, LD 2, Independent 1)

#### **Conservative:**

Crs Braid, Mrs Brehaut, Harrison, Mrs Henwood, Mrs Holmes, Mrs Hones, Lee, McCheyne, Mrs Monnickendam, Mrs Pound, Sparling and Tee

#### Liberal Democrat:

Crs M Aspinell, Straw

#### Independent:

Cr Keeble

NB: Any three Members sitting together shall constitute a Sub-Committee.

#### **Standards Committee**

Membership 12 (3 Independent Members, 3 Parish Council Representatives, Borough Councillors, 3 Con, 2 LD, 1 Lab)

<u>Independent Members</u> - Mr R Horton

Mr P Clements

Parish Council Representatives - Mrs P Baggott

Mrs S Murphy

Borough Council Members

Conservative - Cr Baker, Lewis and Mrs McGinley

Liberal Democrat - Cr Kendall, Straw

Labour - Cr Minns

Note: 1. Staff Appeals/Appointments Committees are appointed as required.

#### **Agenda**

#### Item

#### 9. APPOINTMENTS OF STANDING GROUPS AND BOARDS

### (i) STAFF LOCAL AGREEMENT CONSULTATION FORUM Employer's Side (The Council)

Leader of the Council : Cr Lewis (Chairman)

Deputy Leader of the Council : Cr Mrs McGinley

Majority Group Nominee : As required

Leader of Main Opposition Group : Cr Kendall

#### (ii) PUBLIC INFORMATION PANEL

Membership 3 (LD 1, Con 2)

#### Conservative

Crs Lewis (Chairman), Baker Reserve - Mrs McGinley

#### Liberal Democrat

Cr Ms Chilvers Reserve: Cr Kendall

#### (iii) INDEPENDENT REMUNERATION PANEL

Mr N Abbott Mr M Hawkins Mr N Otley

#### Agenda Item

## 10. <u>APPOINTMENT OF CHAIRMAN AND VICE-CHAIRMAN OF THE POLICY BOARD, EXECUTIVE PANELS, COMMITTEES AND STANDING GROUPS, ETC.</u>

The following proposals will be made:-

#### (i) POLICY BOARD

Chairman : Cr Lewis

Vice-Chairman : Cr Mrs McGinley

#### LEISURE, SPORT & CULTURE PANEL

Chairman : Cr Baker

Vice-Chairman : Cr Mrs Holmes

#### **ENVIRONMENTAL PANEL**

Chairman : Cr Quirk Vice-Chairman : Cr Lloyd

#### **HEALTH & HOUSING PANEL**

Chairman : Cr Parker Vice-Chairman : Cr Mrs Pound

#### HIGHWAYS PANEL

Chairman : Cr Miss Monnickendam Vice-Chairman : Cr Mrs Monnickendam

#### **AUDIT, OVERVIEW & SCRUTINY COMMITTEE**

Chairman : Cr Minns

Vice-Chairman : Cr Mrs Sheehan

#### PLANNING DEVELOPMENT CONTROL COMMITTEE

Chairman : Cr Kenny Vice-Chairman : Cr Ms Golding

#### LICENSING/APPEALS COMMITTEE

Chairman : Cr Lee Vice-Chairman : Cr Tee

#### (ii) STANDING GROUPS AND BOARDS

#### Staff Local Agreement Consultation Forum

Chairman : Leader of the Council

Public Information Panel

Chairman : Cr Lewis

E-Champion : Leader of the Council

Enforcement

Champion : Cr Mrs Holmes

Crime & Disorder Partnership

Chairman : Cr Kenny

# BRENTWOOD BOROUGH COUNCIL REPORT OF THE CHIEF EXECUTIVE TO THE ANNUAL COUNCIL MEETING 14<sup>TH</sup> MAY 2008

#### <u>ITEM 11</u>

#### **MEMBERS' ALLOWANCES 2008/2009**

PURPOSE OF REPORT	To consider the level of allowances to be paid to Members of the Council.		
CORPORATE OBJECTIVES	Open, Responsive and Accountable Government Core value - "The Council is committed to enhancing local democracy, by ensuring that decision-making structures are effective, clear and transparent"		
IMPLICATIONS			
• Legal	The report has been prepared in accordance with legislation.		
• Finance	Members' Allowances are included in the estimates for 2007/2008 to the level of the existing scheme.		
Staff	There are no staffing implications.		
Risk     Management	The Council should establish a system which does not deter individuals from seeking to become a Councillor.		
Asset     Management	There are no asset management implications.		
Health & Safety	There are no health and safety implications.		
• Diversity	There are no diversity implications.		
ACTION REQUIRED	To decide on the level of allowances to be paid to Members.		

The Members' Allowances Scheme is reviewed annually. The current Members' Allowances Scheme came into effect on 1.10.2003 and was reviewed in the light of the new political management arrangements implemented in June 2004.

Provision has been allowed in the budget for inflation. Members' Allowances have held at 2004/2005 levels. The current allowances are as follows:-

Basic Allowance £6,612

(Paid to all Members and includes travel and subsidence)

Special Responsibility Allowance (SRA)

Chairmen	£5,835
Vice-Chairmen	£1,061
Leader of the Council	£12,455
Deputy Leader of the Council	£9,145
Leader of Main Opposition Group	£5,835
Leader of Minority Opposition Group	£2,917

The current Members' Allowances Scheme has been the subject of a review by a newly constituted Independent Remuneration Panel.

The Independent Remuneration Panel is to have a final meeting prior to the Annual Council meeting. The report and recommendations of the Remuneration Panel will be circulated separately.

The Council is asked to consider the level of allowances to be paid.

#### **DECIDED**:

#### **APPENDIX 3**

## DRAFT CALENDAR OF MEETINGS 2008/2009

2008		
MAY		
01 02 03 04 05 06 07 08 09	Thurs Fri Sat Sun Mon Tues Wed Thurs Fri	Borough Elections  Bank Holiday Group
10 11 12 13 14 15 16 17	Sat Sun Mon Tues Wed Thurs Fri Sat Sun	Group Annual Council
19 20 21 22 23 24 25	Mon Tues Wed Thurs Fri Sat Sun	Planning Development Control Committee
26 27 28 29 30 31	Mon Tues Wed Thurs Fri Sat	Bank Holiday
JUNE		
01 02 03 04 05 06 07	Sun Mon Tues Wed Thurs Fri Sat	Members Training  Environmental Panel Standards Committee

08 09 10 11 12 13 14	Sun Mon Tues Wed Thurs Fri Sat	Health & Housing Panel Leisure, Sport & Culture Panel Audit, Overview & Scrutiny Committee
15 16 17 18 19 20 21	Sun Mon Tues Wed Thurs Fri Sat Sun	Group Planning Development Control Committee Policy Board
23 24 25 26 27 28 29 30	Mon Tues Wed Thurs Fri Sat Sun Mon	Group Ordinary Council Highways Panel
JULY		
01 02 03 04 05 06 07	Tues Wed Thurs Fri Sat Sun Mon	
02 03 04 05 06	Wed Thurs Fri Sat Sun	Licensing/Appeals Committee

23	Wed
24	Thurs
25	Fri
26	Sat
27	Sun
28	Mon
29	Tues
30	Wed
31	Thurs

#### **AUGUST**

#### **SEPTEMBER**

Mon
 Tues Licensing/Appeals Committee

03 04 05 06 07 08	Wed Thurs Fri Sat Sun Mon	Planning Development Control Committee
09 10 11 12 13 14	Tues Wed Thurs Fri Sat Sun	Highways Panel Environmental Panel
15 16 17 18 19 20 21	Mon Tues Wed Thurs Fri Sat Sun	Health & Housing Panel Leisure, Sport & Culture Panel
22 23 24 25 26 27 28	Mon Tues Wed Thurs Fri Sat Sun	Group Planning Development Control Committee Policy Board
29 30	Mon Tue	Member Training Audit, Overview & Scrutiny Committee
OCTOBER		
01 02 03 04 05 06 07 08 09 10	Wed Thurs Fri Sat Sun Mon Tues Wed Thurs Fri Sat	Group Standards Committee Ordinary Council (If required)
12 13 14 15 16	Sun Mon Tues Wed Thurs Fri	Citizens Panel

18 19 20 21 22 23 24 25 26 27 28 29 30 31	Sat Sun Mon Tues Wed Thurs Fri Sat Sun Mon Tues Wed Thurs Fri	Licensing/Appeals Committee Planning Development Control Committee
NOVEMBER		
01 02 03 04 05 06 07 08 09	Sat Sun Mon Tues Wed Thurs Fri Sat Sun Mon	Highways Panel Environmental Panel (if required)
11 12 13 14 15 16	Tues Wed Thurs Fri Sat Sun Mon	Audit, Overview & Scrutiny Committee
18 19 20 21 22 23	Tues Wed Thurs Fri Sat Sun	Health & Housing Panel Leisure, Sport & Culture Panel
24	Mon	Group
25 26 27 28 29 30	Tues Wed Thurs Fri Sat Sun	Policy Board

#### **DECEMBER**

01	Mon	Licensing/Appeals Committee
02 03	Tues Wed	Planning Development Control Committee
04	Thurs	
05	Fri	
06	Sat	
07 08	Sun Mon	Croup
09	Tues	Group
10	Wed	Ordinary Council
11	Thurs	Cramary Courton
12	Fri	
13	Sat	
14	Sun	
15	Mon	
16	Tues	
17	Wed	
18	Thurs	
19	Fri	
20 21	Sat Sun	
22	Mon	
23	Tues	
24	Wed	
25	Thurs	Christmas Day
26	Fri	Boxing Day
27	Sat	ů ,
28	Sun	
29	Mon	
30	Tues	
31	Wed	

#### 2009

#### **JANUARY**

01	Thurs	New Year's Day
02	Fri	
03	Sat	
04	Sun	
05	Mon	
06	Tues	
07	Wed	Citizens Panel
08	Thurs	
09	Fri	
10	Sat	

11 12 13 14 15 16 17 18 19 20 21 22 23 24 25 26 27 28 29 30 31	Sun Mon Tues Wed Thurs Fri Sat Sun Mon Tues Wed Thurs Fri Sat Sun Mon Tues Fri Sat Sun Mon Tues Fri Sat Sun Mon Tues	Licensing/Appeals Committee Planning Development Control Committee  Audit, Overview & Scrutiny Committee Standards Committee  Highways Panel Environmental Panel
FEBRUARY	- Cui	
01 02 03 04 05 06 07 08 09 10 11 12 13 14 15 16 17 18 19 20 21 22 23	Sun Mon Tues Wed Thurs Fri Sat Sun Mon Tues	Health & Housing Panel Leisure, Sport & Culture Panel  Audit, Overview & Scrutiny Committee Planning Development Control Committee Special Policy/Ordinary Council  Group

24 25 26 27 28	Tues Wed Thurs Fri Sat	Highways Panel Environmental Panel (If required)
MARCH		
01 02 03 04 05 06 07	Sun Mon Tues Wed Thurs Fri Sat Sun	Member Training Health & Housing Panel Leisure, Sport & Culture Panel
09	Mon	Group
10 11	Tues Wed	Policy Board
12 13 14 15	Thurs Fri Sat Sun	Civic Dinner
16 17 18 19 20 21 22 23	Mon Tues Wed Thurs Fri Sat Sun Mon	Group Planning Development Control Committee Ordinary Council
24 25 26 27 28 29 30 31	Tues Wed Thurs Fri Sat Sun Mon Tues	Standards Committee Licensing/Appeals Committee (if required)
APRIL		
01 02 03 04 05 06	Wed Thurs Fri Sat Sun Mon	

07 08 09 10 11	Tues Wed Thurs Fri Sat Sun	Good Friday
13 14	Mon Tues	Easter Monday
15 16 17 18 19 20 21 22 23 24 25 26 27 28 29	Wed Thurs Fri Sat Sun Mon Tues Wed Thurs Fri Sat Sun Mon Tues Wed Thurs	Planning Development Control Committee
MAY		
	Fri Sat	
MAY  01 02 03 04 05 06	Fri Sat Sun Mon Tues Wed	Bank Holiday
MAY  01 02 03 04 05 06 07 08 09	Fri Sat Sun Mon Tues Wed Thurs Fri Sat	Bank Holiday
MAY  01 02 03 04 05 06 07 08 09 10 11	Fri Sat Sun Mon Tues Wed Thurs Fri Sat Sun Mon	Bank Holiday
MAY  01 02 03 04 05 06 07 08 09 10 11 12 13 14	Fri Sat Sun Mon Tues Wed Thurs Fri Sat Sun Mon Tues Wed Thues	Bank Holiday  Annual Council (Provisional)
MAY  01 02 03 04 05 06 07 08 09 10 11 12 13 14 15 16	Fri Sat Sun Mon Tues Wed Thurs Fri Sat Sun Mon Tues Wed Thurs Frie	
MAY  01 02 03 04 05 06 07 08 09 10 11 12 13 14 15	Fri Sat Sun Mon Tues Wed Thurs Fri Sat Sun Mon Tues Wed Thurs Fri	

21 22 23 24 25 26 27 28 29 30 31	Thurs Fri Sat Sun Mon Tues Wed Thurs Fri Sat Sun	Bank Holiday		
JUNE				
1 2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24 25 26 27 28 29 30	Mon Tue Wed Thurs Fri Sat Sun Mon Tues Wed Thurs Fri Sat Sun Mon Tue Wed Thurs Fri Sat Sun Mon Tues	Group  Planning Development (Provisional)	Control	Committee

#### LIST OF BACKGROUND PAPERS

#### **LOCAL GOVERNMENT ACT 1972 (AS AMENDED)**

COMMITTEE: ANNUAL COUNCIL

DATE: 14<sup>TH</sup> MAY 2008

#### AGENDA ITEM & BACKGROUND DOCUMENTS

FILE REF./DIR

1. APOLOGIES FOR ABSENCE

None

2. MAYOR'S ANNOUNCEMENTS AND PRESENTATIONS

None

3. **ELECTION OF MAYOR** 

None

4. APPOINTMENT OF DEPUTY MAYOR

None

- 5. BRENTWOOD BOROUGH ELECTIONS 3.5.2007: Appendix 1.
- 6. POLITICAL GROUPS ON THE COUNCIL

None

7. <u>LEADER OF THE COUNCIL</u>

None

8. <u>APPOINTMENT OF POLICY BOARD, EXECUTIVE PANELS AND COMMITTEES</u>

Appendix 2

Section 15 Local Government Act 1989

9. STANDING GROUPS AND BOARDS

Appendix 2

10. APPOINTMENT OF CHAIRMAN AND VICE-CHAIRMAN OF THE POLICY BOARD, EXECUTIVE PANELS, COMMITTEES AND STANDING GROUPS BOARDS ETC FROM THOSE APPOINTED TO THEM

Appendix 2

#### 11. MEMBERS' ALLOWANCES 2008/09

Min 439, Ordinary Council 30.9.2003 Min 12, Annual Council 23.6.2004

## 12. <u>STANDARDS IN LOCAL GOVERNMENT AND THE COUNCIL'S STANDARDS COMMITTEE</u>

Part 10 Local Government and Public Involvement in Health Act 2007

#### 13. MEMORIALS OR PETITIONS

None

#### 14. QUESTIONS

None

#### 15. <u>DAY AND HOUR OF MEETINGS</u>

Appendix 3

#### 16. <u>APPOINTMENT OF REPRESENTATIVES ON OUTSIDE ORGANISATIONS</u>

Appendix 4

#### 17. NOTICES OF MOTION

None

#### 18. URGENT BUSINESS

None

#### **BRENTWOOD BOROUGH COUNCIL**

#### REPORT OF THE CHIEF EXECUTIVE

#### **TO THE ANNUAL COUNCIL MEETING - 14 MAY 2008**

#### <u>ITEM 11</u>

#### REPORT OF THE INDEPENDENT PANEL OF MEMBERS' ALLOWANCES

PURPOSE OF REPORT	To consider the level of allowances to be paid to Members of the Council.
CORPORATE OBJECTIVES	Open, Responsive and Accountable Government - 'The Council will ensure that its decision-making structures are effective, clear and transparent and that there is effective and regular consultation with residents, businesses and other interest groups'.
IMPLICATIONS	
• Legal	This report has been prepared in accordance with legislation.
• Finance	Members' allowances are included in the estimates for 2008/2009 to the level of the existing scheme.
• Staff	There are no additional staffing implications.
Risk     Management	The Council should establish a system which does not deter individuals from seeking to become a Councillor.
Asset     Management	There are no additional asset management implications.
Health & Safety	There are no additional health and safety implications.
• Diversity	There are no diversity implications.
ACTION REQUIRED	To decide on the level of allowances to be paid to Members.

#### The Panel comprised:

Mr Nick Abbott Mr Michael Hawkins Mr Noel Otley 1.0 General Manager, Business Repair, British Telecom Executive Secretary, Brentwood Chamber of Commerce Principal, Havering College

#### INTRODUCTION

The Members' Allowances Scheme for Brentwood Borough Council is due for review with the last full review having been carried out in 2003.

#### 2.0 THE MECHANICS OF THE REVIEW

- 2.1 The Members of the Panel are all new to the role, none of them having been on the Panel previously. Mr Nick Abbott was appointed Chairman of the Panel.
- 2.2 The Panel's Terms of Reference were to review the Council's existing scheme of allowances and to make recommendations to the Council thereon. In accordance with the regulations this incorporates the following functions whether or not covered by the existing scheme:
  - To make recommendations to the authority as to the amount of basic allowance that should be payable to its elected Members.
  - To make recommendations to the authority about the categories of Members who should receive a special responsibility allowance and as to the amount of such an allowance.
  - To make recommendations to the authority about the duties for which a travelling and subsistence allowance can be paid and as to the amount of this allowance.
  - To make recommendations as the amount of Co-optees allowance.
  - To make recommendations as to whether the authority's allowances scheme should include an allowance in respect of the expenses of arranging for the care of children and dependents and if it does make such a recommendation, the amount of this allowance and the means by which it is determined.
  - To make recommendations on whether any allowance should be backdated to the beginning of the financial year.
  - To make recommendations as to whether annual adjustments of allowance levels may be made by reference to an index, and, if so, for how long such a measure should run.
  - The Panel is also required by law to make a recommendation on pension arrangements for Members.

- 2.3 This is the third full review of allowances for the Council and we are aware of the considerable amount of work and research that went into the earlier reviews. The Panel notes in particular that the reviews in 2000 and 2003 were fully argued and thus takes the view that the 2003 review is a sound base from which to start the present review. It is not necessary to try and "re-invent the wheel".
- 2.4 The Panel has also reviewed the Allowances Schemes for other neighbouring Authorities and has made comparisons of same. In addition, the Panel have interviewed the three Group Leaders and taken full account of the comments made by them.
- 2.5 The Panel circulated a questionnaire to all Members of the Council. This sought information about the work of a local Councillor. It's main conclusions were:
- (a) Councillors on average spend approximately 50 hours a week on ward work
- (b) Councillors are sending and receiving far more emails than they were in 2003.
- (c) On average, Councillors attend 6 Council Meetings each month.
- 2.6 Other than emails, the amount of time and type of work carried out by Councillors was remarkably similar to that revealed in a similar survey carried out in 2003. Some Councillors, however, mentioned the increased cost of being a Councillor e.g. petrol prices.
- 2.7 We have taken into account that the reasons for having a scheme for Members' Allowances is to make sure that the financial constraints are not a bar to holding office and that Members are reasonably compensated for their work as Councillors.
- 2.8 We believe our role is to examine the evidence and arguments put to us, to question them, take guidance and come to a conclusion as to what would be a reasonable scheme of allowance in the circumstances. The decision as to whether and to what extent our recommendations are introduced and when is clearly a matter for each Council, although we do make recommendations on this aspect.

#### 3.0 GENERAL COMMENTARY AND FINDINGS

3.1 The legal framework for Members' allowances is contained in the Local Government and Housing Act 1989, the Local Government Act 2000 and the Local Authorities' (Members' Allowances) (England) Regulations 2003.

- 3.2 The Panel has sought to be objective in its approach to the review. In particular, like other reviews elsewhere in the country, we have kept in mind the key function which Councillors perform in protecting and enhancing local democracy by providing representation on issues of local concern and ensuring that the Council remains, at all times, accountable to the local community which it serves.
- 3.3 The key principles the Panel have mentioned are:
  - (a) The need for Councillors to come from as wide a range of backgrounds as possible.
  - (b) The necessity of ensuring some recompense for their time and effort spent in serving the community whilst recognising that the work of Councillors should include a substantial element of voluntary contribution:
  - (c) The need for any allowance to recognise the time to be taken on development and training, as well as other activities.

#### 4.0 EMPLOYMENT ISSUES

- 4.1 The discretion given to Authorities to draw up their own Members' Allowances Schemes enables Councils to develop local arrangements that reflect the diversity of local circumstances. In particular, heed was taken of Brentwood's proximity to London, high level of our-commuting particularly to London and relatively high incomes received by many local residents.
- 4.2 We have taken into account that the new Scheme should promote "social inclusion" by ensuring that personal financial constraints are not a bar to office.
- 4.3 The Panel was aware of research which drew a number of conclusions about what affects people standing or thinking of standing for Local Government:
  - (a) Time commitment can automatically preclude many potential working Members from coming forward to continuing;
  - (b) The most common reasons for standing down are time commitments and family responsibility;
  - (c) There is research evidence on the impact of being a Member on his/her employment suggesting that the commercial sector will never find it easy to release staff;
  - (d) Other evidence illustrates the detrimental effect on career progression, which can impact on a partner and the wider family.

#### BASIC ALLOWANCE

- 5.1 The law requires that there shall be a Basic Allowance and that it shall be paid to all Councillors at the same rate.
- 5.2 The purpose of an allowance scheme is not to encourage Members to attend meetings but rather to recompense Councillors for the whole role they perform, of which attendance at meetings of the authority is merely an element.
- 5.3 Past research suggests that Councillors are in their basic roles undertaking essentially the same job and the time they rate most highly is their representational role. This will include:
  - Representing constituents' views at meetings of the Council and, as appropriate, on other organisations;
  - Ensuring that individual problems which have not been dealt with by the normal procedures are dealt with satisfactorily;
  - Holding community meetings and consultations;
  - Dealing with correspondence and obtaining information;
  - Meeting with senior officers to make them aware of local concerns;
  - Acting as the representative on another body, requiring briefings and reporting back to Council.
- 5.4 The Brentwood basic allowance originally set in 2000 was based upon a formula used elsewhere that had regard to the Local Government Association's then daily rate of £105.10 as recommended in February 2000. This figure was based on a benchmark national (males) median white-collar wage.
- 5.5 The Panel has had to consider whether the formula is one that can still be recommended.
- We are satisfied that the formula is one that can still be used. Indeed, we are satisfied that the level of basic allowance is based on sound principles. In particular that there is seen to be a significant voluntary element of approximately 30%.
- 5.7 Having accepted the principle, we considered whether the actual amount of basic allowance (currently £6,612.00) was the appropriate amount. Having considered all the evidence we believe the figure should be increased by 2.5% in line with the figure set by the Government for Public Sector employees. This reflects increased costs since the current figure was set 12 months ago.

5.8 Therefore, we recommend a Basic Allowance of £6,777.00 for all Members of Brentwood Borough Council.

#### 6.0 SPECIAL RESPONSIBILITY ALLOWANCES

- 6.1 An appropriate level of Special Responsibility Allowance should recompense Councillors who take on a greater level of responsibility and workload.
- 6.2 In making our recommendation in this section, we also recommend that no one Member should receive more than one Special Responsibility Allowance.

#### A. LEADER OF THE COUNCIL

- 6.3 The Leader of the Council currently receives an amount which is just less than twice the basic allowance plus the basic allowance itself.
- 6.4 The Panel is in no doubt as to the onerous responsibilities of a Council Leader. It does believe, however, that the amount currently paid with the increase of 2.5% in line with the figure set by the Government for Public Sector employees is an appropriate payment in the circumstances and structure existing at Brentwood Borough Council.
- 6.5 We recommend that the Special Responsibility Allowance payable to the Leader of the Council should be £12,766.00 in addition to the Basic Allowance of £6,777.00.

#### B. <u>DEPUTY LEADER</u>

- 6.6 The role of Deputy Leader is not recognised in law and is a matter for local arrangement. The Council does however formally appoint a Deputy Leader each Annual Council Meeting.
- 6.7 We are advised that the Deputy Leader in Brentwood plays an active corporate role.
- 6.8 Currently the Deputy Leader is paid just under one and half times the Basic Allowance as a Special Responsibility Allowance. The Panel is of the opinion that the current amount with the increase of 2.5% in line with the figure set by the Government for Public Sector employees is an appropriate payment in the circumstances and structure existing at Brentwood Borough Council.

6.9 We recommend that the Special Responsibility Allowance payable to the Deputy Leader of the Council should be £9,374.00 in addition to Basic Allowance.

#### C. COMMITTEE CHAIRMEN AND VICE CHAIRMEN

- 6.10 Currently there are 7 Chairmen and Vice Chairmen who are Members of the Council. The Panel understands that this will increase to 8 of each after the Annual Council Meeting.
- 6.11 The Panel is aware of the time commitment, the skill and knowledge requirements and responsibility of a Chairman and to a lesser extent, a Vice Chairman.
- 6.12 Whilst the workload of the various Chairmen may vary, the Panel does not believe that there should be differential allowances to reflect this.
- 6.13 The Panel is of the opinion that the current Special Responsibility Allowances paid to the Chairmen and Vice Chairmen with the increase of 2.5% in line with the figure set by the Government for Public Sector employees is an appropriate payment in the circumstances and structure existing at Brentwood Borough Council.
- 6.14 We recommend that the Special Responsibility Allowance for all Chairmen and Vice Chairmen should be £5,981.00 and £1,088.00 respectively, in addition to the Basic Allowance.

#### D. LEADER OF THE OPPOSITION

- 6.15 Currently the Leader of the main opposition receives a Special Responsibility Allowance equal to that paid to a Chairman.
- 6.16 We start from the premise that strong and informed opposition is essential in the interests of democracy. The Panel considers that it is right to ensure that Special Responsibility Allowance is available to enable the Leaders of the Opposition Groups to play their full part holding the majority group to account.
- 6.17 On the other hand, we are aware that the actual responsibilities of an opposition leader are limited, all the more so when the numbers of his/her group are relatively small compared to the number in the majority group.
- 6.18 Nevertheless, we are persuaded more by the argument set out in 6.16 and for that reason we believe that the current Special Responsibility Allowances paid to the 2 opposition leaders are reasonable with a 2.5% in line with the figure set by the Government for Public Sector employees is an

- appropriate payment in the circumstances and structure existing at Brentwood Borough Council.
- 6.19 The Panel recommends that the Leaders of the main opposition party receive a Special Responsibility Allowance of £5,981.00 and the Leader of the minority opposition group receives a Special Responsibility Allowance of £2,990.00, both in addition to the Basic Allowance.

#### 7.0 INDEPENDENT AND CO-OPTED MEMBERS

- 7.1 These are for brevity referred to as "Co-opted Members".
- 7.2 Co-opted Members can be appointed to Local Authority Committees for a variety of purposes and reasons.
- 7.3 In particular, the Standards Committee must in law have at least two members wholly independent of the Council from whom the Chairman of the Committee is appointed.
- 7.4 The work of the Standards Committee is difficult to forecast. Usually the work is limited to its regular periodic meetings of, say, four times a year. However, Standards Committee Co-opted Members may also be required to take part in hearings. Given hopefully relative infrequency of such hearings we consider that at this stage, this aspect of a Co-opted Member's duties should just be kept under review.
- 7.5 All Co-opted Members should, however, be entitled to receive proper expenses and we so recommend.

#### 8.0 TRAVELLING AND SUBSISTENCE

- 8.1 Currently Brentwood Borough Council does not pay travelling and subsistence separately but it is reflected in the Basic Allowance.
- 8.2 Some other Authorities pay separately for travelling and subsistence but we believe the current system works well in Brentwood and should continue, not least because it avoids additional bureaucracy.

#### 9.0 DEPENDENT CARERS ALLOWANCE

9.1 The payment of Dependent Carers Allowance can be made to Councillors who have expenditure for the care of children or dependents whilst carrying out their duties as a Councillor. Brentwood Borough Council does not currently pay such an allowance.

- 9.2 We noted that in the recent survey, Members of the Council were asked for their views as to whether a Carers Allowance should be paid. Those Members who responded were evenly split, with a number feeling that the Basic Allowance should cover this expense.
- 9.3 Notwithstanding this, we are of the view that such an allowance should be paid having regard to the desire to ensure that care responsibilities are not a hindrance from becoming and working as a Councillor.
- 9.4 We suggest that payment should be made at a rate of £5 per hour subject to a maximum of £15 in respect of any one meeting. For the present we suggest that this payment should be limited to attendance at meetings of the Council, its Policy Board, Panels and Committees.
- 9.5 We recommend this allowance accordingly and suggest that a simple protocol be drawn up for payment.

#### 10.0 PENSIONS

- 10.1 Those who receive the Basic Allowance and the Special Responsibility Allowance are eligible to be included within the Local Government Superannuation Scheme.
- 10.2 We considered the views expressed by the majority of Members in the recent survey that Members' Allowances should not be pensionable.
- 10.3 <u>We recommend that at this time Members' Allowances should not be pensionable.</u>

#### 11.0 CONFERENCE ATTENDANCE

- 11.1 Payment in respect of attendance at Conference or other extraordinary travel remains under the separate system instituted by Section 175 of the Local Government and Housing Act 1989.
- 11.2 We were advised that the rates for these had fallen significantly below the actual costs. Since we firmly believe that Members should not lose out financially for attending on "approved duties" we recommend that Members are reimbursed fully for any such expenditure subject to prior approval of the Chief Executive or Deputy Chief Executive.

#### 12.0 WITHOLDING ALLOWANCES

12.1 We note that payments of Members' Allowances can be withheld as a result of a full or partial suspension of a Member from the Council. (This would

- arise as a result of the decision of the Standards Committee or the Standards Board of England).
- 12.2 We recommend that no Member should be entitled to receive a Basic Allowance or Special Responsibility Allowance during the period where the Member is fully or partially suspended from his/her position as a Member of the Council.

#### 13.0 ANNUAL ADJUSTMENT OF ALLOWANCES

- 13.1 The scheme of allowances can make provision for an annual adjustment of allowances by reference to an index. Currently the Members' Allowances are increased annually in line with the staff pay award agreed by the NJC (National Joint Council for Local Government Services).
- 13.2 We considered whether the annual adjustment should continue and how often should allowances be reviewed.
- 13.3 We feel that Members' Allowances should be increased annually as at present but we are of the view that the Allowance Scheme should be reviewed annually by the Panel prior to the Annual Meeting of the Council.

#### 14.0 BACKDATING OF ALLOWANCES

14.1 Mindful of the Council's need to curb and scrutinise expenditure, we recommend to the Council that current increases are not backdated but come into force from the Annual Council Meeting.

#### 15.0 <u>CONCLUSIONS AND ACKNOWLEDGEMENTS</u>

- 15.1 In all other respects we make no variation to the Allowances Scheme detailed in the September 2003 report.
- 15.2 We are unanimous in putting forward these recommendations to the Council.
- 15.3 We would like to thank and acknowledge those Members and staff who have assisted our preparation of this report.

#### APPOINTMENTS OF REPRESENTATIVES ON OUTSIDE ORGANISATIONS

#### **APPENDIX 4**

Representatives who SHOULD be Members of the Council.

Name of Organisation	No. of Reps	Date of Expiry of Term	Period of Term (Years)	Names of Representatives
Local Government Association	1	Indefinite	N/A	Leader of the Council
East of England Regional Assembly	1	May-09	1	Deputy Leader of the Council
Brentwood & District Age Concern	2	May-09	1	Cr Mrs Pound Cr Straw
Community Sports Network	1	New	1	Cr Lloyd
Brentwood Sports Council	2	May-09	1	<u>Proposed</u> Cr Payne Cr Sparling Cr B Aspinell
E. & W. Horndon Village Hall Committee	2	May-09	1	Cr Ms Golding Cr MacLellan
Brentwood Arts Council	1	May-09	1	Proposed Cr Mrs Brehaut Cr Ms Chilvers
Hutton Youth Project (formerly Hutton Community Association)	1	May-09	1	<u>Proposed</u> Cr Miss L Monnickendam Cr B Aspinell

Name of Organisation	No. of Reps	Date of Expiry of Term	Period of Term (Years)	Names of Representatives
Eastern Essex & Herts Regional Employers Organisation for Local Authorities	1	Jun-09	1	Cr Tee
Herongate Village Hall Man. Cttee	1	May-09	1	Cr MacLellan
Three Arch Bridge Community Hall	2	May-09	1	Proposed Cr Golding Cr Kendall Cr Le-Surf Cr Minns
Brentwood Rugby Club Pavilion Man. Committee	3	May-09	1	Proposed Cr Baker Cr Kenny Cr Payne Cr Carter Cr Ms Chilvers Cr Kendall
Brentwood Football Club Man Committee	3	May-09	1	Proposed Cr Baker Cr Kenny Cr Payne Cr B Aspinell Cr M Aspinell Cr Kendall

Name of Organisation	No. of Reps	Date of Expiry of Term	Period of Term (Years)	Names of Representatives
Ingatestone & Fryerning Community Club	1	May-09	1	Cr Sleep
Citizens Advice Bureau	2	May-09	1	Proposed Cr Mrs Henwood Cr Mrs Holmes Cr Kendall
Brentwood & Landkreis Roth Twinning Association 1979	3	May-09	1	Cr Mrs Brehaut Cr Mrs Henwood Cr Straw (Mayor and Deputy Mayor of the Council are President and Deputy- President of the Association respectively)
Brentwood/Montbazon Town Twinning Association	3	May-09	1	Cr Mrs Brehaut Cr Le- Surf Cr Straw (Mayor and Deputy Mayor of the Council are President and Deputy- President of the Association respectively)

Name of Organisation	No. of Reps	Date of Expiry of Term	Period of Term (Years)	Names of Representatives
Brentwood Theatre Trust	2	May-09	1	Proposed Cr Baker Cr Mrs Brehaut Cr Carter Cr Le-Surf
Police Community Consultative Committee	1	May-09	1	Cr Kenny
Brentwood Horticultural Society Allotment Management Committee	2	May-09	2	Cr Mrs Brehaut Cr Straw
Hutton Horticultural Society	2	May-09	2	Cr Mrs McGinley Cr Payne
Brentwood Access Group	1	May-09	1	<u>Proposed</u> Cr Mrs Pound Cr Kendall
Council for Voluntary Service	2	May-09	1	Mayor Cr Mrs Brehaut
Local Government Arts Forum	1	May-09	1	Cr Mrs McGinley

Name of Organisation	No. of Reps	Date of Expiry of Term	Period of Term (Years)	Names of Representatives
Thames Chase Joint Committees	3	May-09	1	Cr Golding Cr Straw Cr Tee
Museums in Essex Committee	1	May-09	1	Cr Minns
Youth Arts Partnership	1	May-09	1	Proposed Cr Mrs McGinley Cr Carter
Town Centre Partnership Board	1	May-09	1	Proposed Cr Mrs McGinley Cr B Aspinell
Community Transport Partnership	2	May-09	1	Proposed Cr Sleep Cr Mrs McGinley Cr Ms Chilvers Cr Kendall

Name of Organisation	No. of Reps	Date of Expiry of Term	Period of Term (Years)	Names of Representatives
SNAP	1	May-09	1	<u>Proposed</u> Cr Tee Cr B Aspinell
Essex Waste Management Joint Committee	1	May-09	1	Cr Sleep Sub: Cr Quirk
Basildon & Thurrock Hospitals Trust	1	May-09	1	Cr Mrs Brehaut
County Commissioning Body for Supporting People	1	May-09	1	Cr Mrs McGinley

#### Representatives who need NOT be Members of the Council:-

Name of Organisation	No. of Reps	Date of Expiry of Term	Period of Term (Years)	Names of Representatives
Conservators of Shenfield Common	6	May-09	1	Mr A Grant (Chairman and nominee of Lord of the Manor) Mr W Baker Mr J Fair Proposed Cr Baker Cr Lee Cr Lloyd Cr Sleep Cr Minns
Hartswood Golf Club	2	May-09	1	Cr Mrs Brehaut Cr Mrs Holmes
Relate	1	May-09	1	Cr Mrs McGinley
Council for the Protection of Rural England (Essex Branch Advisory Cttee)	1	May-09	1	Cr McCheyne
South Weald Parish Hall	2	May-09	1	<u>Proposed</u> Cr Mrs Coe Cr Mrs Holmes Cr Ms Chilvers
Rural Community - Council of Essex	1	May-09	1	Cr McCheyne

Name of Organisation	No. of Reps	Date of Expiry of Term	Period of Term (Years)	Names of Representatives
CHARITIES				
Brentwood Parochial	3	May-10	4	Mrs Brehaut Mr Good Mrs Hubbard
Hutton Charities	2	May-09 May-11	4 4	Cr. Braid Cr Payne
Headley Common Trustees	4	May-09 Aug-09	4 4	Cr Tee Mr Taylor Mr Wild <u>Proposed</u> Cr Lloyd Cr Ms Chilvers
Howard Memorial Trust	1	May-09	1	Cr Ms Golding
Adult Community Learning (formerly Mid Essex Adult Community College)	1	May-10	4	Cr Minns

#### **BRENTWOOD BOROUGH COUNCIL**

#### REPORT OF THE CHIEF EXECUTIVE & TOWN CLERK

#### TO THE ANNUAL COUNCIL MEETING

#### 14TH MAY 2008

#### <u>ITEM 6</u>

#### **POLITICAL GROUPS ON THE COUNCIL**

<b>PURPOSE OF</b>	To advise of receipt of notices under Local Government
REPORT	(Committees and Political Groups) Regulations 1990.
CORPORATE	Open, Responsive and Accountable Government
<b>OBJECTIVES</b>	Core value - "The Council will ensure that its
	decision-making structures are effective, clear and
	transparent"
IMPLICATIONS	
• Legality	The relevant legal provisions are contained in the Local
	Government and Housing Act 1989 and Local
	Government (Committees and Political Groups)
	Regulations 1990.
• Finance	There are none in relation to this report.
• Staff	There are none.
• Risk	There are no additional risk management implications.
Management	
• Asset	There are no additional asset management implications.
Management	
• Health &	There are no additional health and safety management
Safety	implications.
• Diversity	There are no additional diversity implications.
ACTION	To note the receipt of the notices.
REQUIRED	

The Chief Executive and Town Clerk has received the following notices under the Local Government and Housing Act 1989 (Local Government (Committees and Political Groups) Regulations 1990:-

Notice of Wish to Join a Political Group and request for review of arrangements.

Name of MemberPolitical GroupR A CarterLiberal DemocratM D GoldingConservative GroupR J McCheyneConservative Group

#### Notice of Change of Leader of Political Group

Leader of Labour Group

Cr M Le-Surf

The Council is asked to note receipt of these notices.

**DECIDED**: